	No.V(1)/66-Fin(LA)-Vol-10-3944-3949 dated. 12.07.2016
	Government of Himachal Pradesh, Local Audit Department.
From:	
	The Director,
	Local Audit Department,
	H.P. Shimla-171009.
То	
	The Commissioner,
	Municipal Corporation Shimla,
	Shimla-171001.
	Dated, Shimla-171009, the
Subject:-	Audit and Inspection Report on the accounts of Municipal Corporation Shimla for the period 01-04-13 to 31-03-2014.
Sir,	

I am directed to forward herewith the audit report on the accounts of Municipal Corporation Shimla, for the year 2013-14 for taking further necessary action at your end. You are also requested to submit annotated reply to the paras of the above audit report to this department at the earliest.

It is worthwhile mentioning that there are quite a large number of unresolved old audit paras which are not getting the required attention. Therefore, you are, requested to initiate an early action for time bound settlement of these paras.

Yours faithfully,

Sd/-

Additional Director, Local Audit Department, Himachal Pradesh Shimla-171009.

Encl: As above.

Endst. No. as above, dated, Shimla-171009, the...... Copy forwarded to :-

- 1. The Additional Chief Secretary (UD) to the Government of Himachal Pradesh for information and necessary action.
- 2. The Director, Urban Development, HP, Shimla-2 for information and necessary action.
- 3. The Senior Deputy Accountant General Local Bodies, Audit & Accounts, HP, Shimla-171003 for necessary technical guidance.

Sd/-Additional Director, Local Audit Department, Himachal Pradesh Shimla-171009. Government of Himachal Pradesh Local Audit Department, Block No-38, S.D.A. Complex, Kasumpti, Shimla-171009



Audit and Inspection Report on the Accounts of Municipal Corporation, Shimla for the Period 04/2013 to 03/2014

Audit & Inspection Report on the accounts of Municipal Corporation Shimla for the period 01.04.2013 to 31.03.2014.

Part -I

1. Introduction

(a) Consequent upon the amendment carried out by the Government in sub section 3 of section 161 H P Municipal Act vide Act No. 19 of 2007 in accordance with provisions of Eleventh Finance Commission, the audit of Accounts of Municipal Corporation Shimla is conducted by the staff of Director-cum- Examiner Local Audit Department as per guidelines contained in Govt. of Himachal Pradesh Finance Department notification No. 1-376/81-Fin (LA) - Vol. IV dated 16.10.08. The accounts of Municipal Corporation Shimla have been converted into double entry system on accrual basis w.e.f. 01.04.2007 and thereafter the accounts are being maintained accordingly.

(b) During the audit period the charge of the office of the Hon'ble Mayor, Commissioner and Asstt. Commissioner-cum-DDO was held by the following Officers:-

Sr. No.	Name	Pe	eriod
(1)	The Hon'ble Mayor	From	То
1	Sh. Sanjay Chauhan	01-04-2013	31-3-2014
(2)	The Commissioner		
1	Sh. Amarjeet Singh, HAS	01-04-2013	31-03-2014

(3)	Asstt. Commissioner		
1	Sh. Naresh Thakur, HAS	01-04-2013	31-03-2014

(c) An Overview of the serious irregularities

Sr.	Brief description of irregularity	Para	Amount
No.		No.	(Rs. in
			lac)
1	Non-recovery of dishonored cheques	4.2	24.88
2	Non depiction of sundry debtors in the balance sheet	5.1	12.08
3	Non depiction of liability in the balance sheet	5.2	13.61
4	Blocking of Funds due non utilization of interest free Loan taken from State Govt.	5.5	200.00
5	Loss of interest due to pre-maturity of FDR's	6.2	5.90
6	Non adjustment of outstanding advances as on 31-3-2014.	8	2174.82
7	Non recovery of Receivables from various tax payers as on 31-3-2014.	9	2245.49
8	Non carrying over of Shop Rent from previous year balances	11	52.37
9	Less accountal of interest on arrears of shops/stalls rent from various lessee.	11.2	94.77
10	Less realization of interest on outstanding lease rent	11.5	5.71
11	Non realization of interest on arrears of Property Tax	11.6	9.36
12	Non raising of timely demand of of Property Tax & interest due thereon	11.8	236.78
13	Loss of revenue due to short realization restoration charges of road& path digging	11.11	58.89
14	Extra financial burden on MC Exchequer on	12	1323.00

	account of water supply system		
15	Irregular Expenditure on Establishment	13	1228.79
16	Over Payment of Pay & Allowances and other retirement benefits	13.1	15.14
17	Irregular transfer from the MC fund to Pension fund	13.2	171.02
18	Payment of Pay & Allowances to the different categories over and above the sanctioned posts	13.3	186.15
19	Irregularities pertaining to final payments of GPF & CPS	14	3.22
20	Loss due to escalation of project cost	15.1.1	676.00
21	Loss of revenue from lease rent due to delay in implementation of Project	15.1.2	108.00
22	Non deduction of labour cess from the contractor bills	15.1.4	25.03
23	Less deduction of TDS from the contractor	15.1.5	25.03
24	Loss due to non imposition of penalty	16.1	0.47
25	Irregular payment of retainer ship fee to standing counsel	16.2	1.76
26	Irregular reimbursement of Mobile phone Bills	16.3	1.19
27	Irregular payment to SHEB Society, Shimla.	16.4	27.37
28	Suspected misappropriation of store/stock material	17.1	5.61
29	Blocking of Funds due to unplanned purchases	17.2	9.64
30	Non recovery of Consumption of Diesel/Petrol over and above permissible limit	18(1)	3.15

(d) Outstanding old Audit Paras/Requisitions

There are 3509 No. audit paras/audit requisitions pending for settlement. The detail of pending audit paras /audit requisitions is shown in Annexure 'A' of this report:-

SrNo	Year	No. Audit requisitions	No. Audit paras i/c	Total
		pending for settlement	sub paras pending for	
			settlement	
1	1978-79	241	-	241
2	1979-80	210	-	210
3	1980-81	180	14	194
4	1981-82	141	23	164
5	1982-83	218	27	245
6	1983-84	110	9	119
7	1984-85	102	11	113
8	1985-86	124	13	137
9	1986-87	175	5	180
10	1987-88	266	6	272
11	1988-89	250	9	259
12	1989-90	242	10	252
13	1990-91	135	7	142
14	1991-92	277	16	293
15	1992-93	254	42	296
16	1993-94	Information not		
		available		
17	1994 to	-	173	173
	1996			
18	1996-2000	-	166	166
19	2000-2009	-	13	13
20	2009-2010	-	13	13
21	2010-2011	-	10	10
22	2011-12		17	17

to2012-13			
Total	2925	584	3509

The municipal authority was requested vide audit requisition No. 30 dated 20.1.2016 to submit the year wise annotated reply to the pending audit paras/ audit requisitions but no serious efforts have been made by the authority to submit the annotated replies and to get these paras settled. Strenuous efforts are, therefore, required to be taken by the authority for submission of reply and the early settlement of so long outstanding paras.

Part -II

2. Present Audit

The present audit & inspection of the accounts of the Municipal Corporation Shimla for the period 04/2013 to 03/2014 was conducted by the audit party consisting of Sh. Hem Raj Bhardwaj, Assistant Controller, Sh. Manjeet Bhatia and Sh. Chet Ram Thakur, Section Officers during the period 16.12.2015 to 1.3.2016 under the overall supervision of Sh. Padam Singh Kanwar, Deputy Director.

The accounts for the month of 3/2014 were selected for detail Audit of income as well as of expenditure; the results thereof have been incorporated in the succeeding paragraphs.

The Local Audit Department disclaims any responsibility for any misinformation or non submission of information on the part of auditee.

3. Audit Fee

The audit fee for conducting the audit of accounts of the Municipal Corporation Shimla for the period 04/2013 to 03/2014 has been worked out to Rs.1,25,000. The Commissioner, Municipal Corporation Shimla was requested vide letter No. 97/2016, dated 29.2.2016 to remit the said audit fees to the Director, Local Audit Department, Block No. 38, SDA Complex, Kasumpati, Shimla- 09 by way of Demand Draft favouring Director, Local Audit Department at the earliest.

4. Financial Position

The Financial Position of Municipal Corporation Shimla i.e. the Balance Sheet as on 31.3.2014 and the Income & Expenditure Account for the year 2013-14 as prepared by the Chartered Accountant engaged by the Municipal Corporation Shimla is appended to as Annexure'B' of this report.

4.1 The detail of closing balance of bank accounts along with the bank reconciliation statement as on 31.3.2014 is appended at Annexure'C'

(1) The following irregularities have been observed in the bank reconciliation statements:-

(i) HP State Cooperative Bank, The Mall, Shimla A/C No. 2527:-

Following cheques deposited for collection but not realized up to 31.3.2014:-

Cheque No.	Date	Amount
666144	05.03.2011	2500
4751118	19.12.2011	5473
350419	22.03.2012	9600

Since the validity of above cheques stand elapsed after six months from the date of issue. Hence the efforts may be made to realize the outstanding amount from the quarter concerned by way of issuing fresh bills and raising demands etc..

(ii) Following cheques issued but not presented for payment up to 31.3.2014:-

Date	Amount(Rs.)			
Bank, The Mall, Shimla A/C	C No. 2527			
02.02.2013	1000			
Bank,The Mall,Shimla A/C				
No.4380124944(GPF)				
Prior to 1.12.2011	14000			
Prior to 1.12.2011	600			
(c)J & K Bank, Shimla A/C No. 4778 (Solid Waste Management)				
05.07.13	1921			
Total				
	Bank, The Mall, Shimla A/C 02.02.2013 Bank,The Mall,Shimla A/C Prior to 1.12.2011 Prior to 1.12.2011 C No. 4778 (Solid Waste M 05.07.13			

Since the validity of above cheques stand elapsed after six months from the date of issue. Hence the reverse entry of above cheques may be made in the cash book.

4.2 Non-recovery of dishonored cheques amounting to ₹ 24.88lac.

As per list of dishonored cheques for the year 2013-14 supplied to audit Annexure 'C' it has been observed that cheques amounting to Rs.24,87,804 were stand dishonored till the end of the year 2013-14 as per detail given below:-

Year	Total amount of	Amount recovered	Net amount of
	cheques dishonored	during the year as	dishonored cheques
	as per list supplied	per list supplied	as per list supplied
	(Rs.)	(Rs.)	(Rs.)
2013-14	36,79,122	11,91,318	24,87,804

The recovery of these dishonored cheques or action taken thereon was not pointed out to audit. Since huge amount involved due to dishonored cheques not only affecting the financial health but also the development activities of the Corporation The Corporation was asked to justify the irregularity and action taken thereof vide Audit Requisition No. 91/2016, dated 23.2.2016 but no response was received till the conclusion of audit. Hence it is advised to take immediate necessary action to recover the said amount from the defaulters along with penal interest plus bank charges, if any, charged by the bank, under intimation to audit.

5. Balance Sheet

The Para 27.4 of Accounts Manual of Municipal Corporation Shimla provides that the annual report of Municipal Corporation Shimla includes financial statements consisting of:-

- I. Balance Sheet
- II. Income & Expenditure Statement
- III. Statement of Cash Flow.
- IV. Receipt & Payment Account
- V. Notes to Accounts.

VI. Financial Performance indicators.

During the course of audit of the accounts of Municipal Corporation Shimla for the year 2013-14, only the financial statements i.e. Balance Sheet, Income Expenditure Statement, Notes to Accounts were produced before the audit but the Statement of Cash Flow and Receipt & Payment Account for the year 2013-14 was not supplied to the audit. Besides this the hard copy of head wise ledger accounts for the year 2013-14 was also not supplied to audit. Further from the perusal of the said Balance Sheet, it has been observed as under:-

5.1 Non depiction of sundry debtors amounting to ₹ 12.08 lac

As per the information supplied by the Architect Planner of M.C. Shimla at Annexure-'F' an amount of Rs.12,07,000 was shown outstanding on account of installation/ annual renewal fee of mobile towers but the same has not been included in the balance sheet for the year 2013-14 under head current assets as sundry debtors. The detail of said amount is as under:-

Year	Opening	Current	Total	Total Collection	Balance
	Balance	Demand	(Rs.)	during the year (Rs.)	(Rs.)
2013-14	11,36,000	6,84,500	18,20,500	6,13,500	12,07,500

In future this type of errors should be avoided so that the accounts of the Corporation show the true and fair view of its state of affairs.

5.2 Non depiction of liabilities amounting to ₹ 13.61

Audit fee amounting to Rs.13,60,950 payable to the Local Audit Department, H.P. for the period 4/2000 to 3/2013 as per detail given below was outstanding as on 31-3-2014 but the same has not been included in the balance sheet under head current liabilities as payable. Moreover no provision has been made for the audit fee for the year 2013-14:-

Audit period	Amount of audit fee(Rs.)
4/2000 to 3/2009	816550
4/2009 to 3/2010	130800
4/2010 to 3/2011	125400
4/2011 to 3/2013	288200
Total	1360950

Due to this error, the accounts of the Corporation are not showing the true and fair view of its state of affairs. Necessary steps may be taken to rectify the errors besides to ensure non -repetition of such errors in future.

5.3 Difference of ₹ 321.64 lac between figures of Sundry Debtors as shown in the statements of outstanding amounts supplied by different Deptt. /Branches and Schedule -B 15 of the Sundry Debtors of the Balance Sheet as on 31.3.2014

While checking the Schedule-B 15 (Sundry Debtors) annexed to the Balance Sheet as on 31.03.2014 Annexure'B' was observed that there was a difference of Rs. 321.64 lac between figures of Sundry Debtors as shown in the statements of outstanding amounts

supplied by different Deptt. /Branches of the Municipal Corporation and the amount shown in the Balance Sheet as per detail given below:-.

Sr.	Particulars	Balance as	Balance as	Difference	Remarks
No.		per	per Balance	(Rs.in	
		statements	Sheet	lac)	
		supplied by	(Schedule		
		the concerned	B-15 Sundry		
		Deptt. (Rs.in	Debtor)		
		lac)	(Rs.in lac)		
1		3.94	5.34	1.40	Annexure -
	Show Tax				"]"
2		283.05	246.10	36.95	Annexure -
	Rent				"]"
3	Water	611.06	612.06	1.00	Annexure -
	Charges				"]"
4	Property &	643.04	925.33	282.29	Annexure -
	Sewerage Tax				"]"
			Total	321.64	

It is advised that the necessary rectification/correction may be make by the Municipal authorities in this regard besides ensuring non repetition of such errors in future so that the Balance Sheet of the Corporation reflects true and fair view of its state of affairs.

5.4 Difference of ₹ 9.46 lac between figures of Earmarked Funds i.e. Pension Fund, General Provident Fund and Contributory Pension Scheme as depicted in the Balance Sheet and as per books of accounts as on 31.3.2014.

As per established accounting practice, the balance sheet should depict the true & correct position of state of affairs of the organization. However, during checking of the balance sheet of Municipal Corporation Shimla as on 31.03.2014 viz-a-viz the books of accounts of Pension Fund, General Provident Fund and Contributory Pension Scheme, it has been observed that there was overall difference of Rs.9,46,071 between the figures as depicted in the balance sheet under the head Earmarked Funds i.e Pension Fund, General Provident Fund and Contributory Pension Scheme (Schedule-B2 of Annexure'B') and as shown in the books of accounts of these schemes as detailed below:-

Name	Closing	FDR Closing	Total(Rs.)	Closing	Difference
of	Balance as	Balance as		Balance as	(Rs.)
Fund	per Cash	per FDR		per	
	Book as on	Register as		Schedule-B2	
	31.3.14	on 31.3.14		of Balance	
	(Rs.)	(Rs.)		Sheet(Rs.)	
1	2	3	4	5	6
			(2 + 3)		(4 - 5)
Pensio		0	7431579	1039449	6392130
n Fund	7431579				
GPF	12995271	191825726	20482099	206943619	-2122622
			7		
CPS	1510221	71243324	72753545	77969124	-5215579
TOTAL	21937071	263069050	28500612	285952192	-946071
			1		

Hence, it is advised that the necessary/rectification/correction may be carried out by the Municipal authorities in this regard besides

ensuring non -repetition of such errors in future so that the Balance Sheet of the Corporation reflects true and fair view of its state of affairs.

5.5 Non utilization of interest free loan of ₹ 200 lac taken from the HP Govt.

While checking the Schedule B-5 of Secured Loans annexed to the Balance Sheet as on 31.03.2014 (Annexure'B'), it has been observed that the interest free loan taken from the HP Govt. prior to 01.04.13, still remained unutilized during the whole F.Y. 2013-14 which not only, defeat the very purpose for which the said loan was taken but also block the funds of the State Govt. on which liability of interest is being beard by the Govt. Therefore non utilization of said loan may either be justified or its utilization may be ensured for the purpose for which it was taken within the stipulated time with the sanction of the State Govt. under intimation to the Audit.

5.6 Excess refund of loan amounting to ₹ 6235

While checking the Schedule B-5 (Secured Loans) annexed to the Balance Sheet as on 31.03.2014 (Annexure'B'), it has been observed that the figure of loan taken from the Banks & other financial institutions was shown as (-) 6235 i.e. in minus which clearly indicates that the amount of loan was refunded in excess to the extent and thus is a matter of concern.

Therefore excess refund of said loan may either be justified or its immediate refund be ensured under intimation to the Audit.

6. Fixed Deposit Receipts

The Municipal Corporation, Shimla has a balance of Rs.93,96,08,521 in FDRs as on 31 .03.2014 (Annexure'C'), the detail of which is as follows:-

Name of Fund	Amount	Remarks
	invested (Rs.)	
MC Fund	126516430	Annexure -"C"
GP Fund	191825726	Annexure -"C"
CPS Fund	71243324	Annexure -"C"
Grant Funds	43645211	Annexure -"C"
JNNURM Grant Funds	506377830	Annexure -"C"
Total	939608521	

6.1 Difference of ₹ 0.57 lac between figures of FDRS (CPS Fund) as shown in the statements supplied to Audit and Schedule -B 13 (FDR) appended to the Balance Sheet as on 31.3.2014

As per CPS fund investment statement supplied to audit vide (Annexure'C'), the amount invested in FDRs out of CPS fund was shown to Rs. 7,13,00,568 where as it has been taken as Rs.7,12,43,324 in the FDR Schedule -13 annexed to Balance sheet. Hence there is a difference of

Rs.57,244 which may be reconciled and corrected/accounted for in the books of accounts under intimation to audit so that the Balance Sheet of the Corporation reflects true and fair view of its state of affairs.

6.2 Loss of interest amounting to ₹ 5.90 lac due to premature encashment of F.D.R's

During the course of audit of Fixed Deposit Registers for the year 2013-14, it has been observed that the following FDRs were got encashed before due date of maturity by the corporation due to which it has to suffer a revenue loss to the tune of Rs.590337 as per detail given below. Had these FDRs been encashed on the due date of maturity, the said loss could have been avoided:-

FDR NO.	Date of	Rate of	Amount	Date of	Amount due	Actual	Amount on	Loss of
	investment	Interest	invested	maturity	on maturity	date of	maturity	interest
			(Rs.)		(Rs.)	maturity	(Rs.)	(Rs.)
695182	27.6.13	8.50%	50,00,000	3.1.2014	52,23,259	18.9. 13	50,74,795	1,48,464
695183	27.6.13	8.50%	50,00,000	3.1.2014	52,23,259	3.12.13	51,59,250	64,009
33659660135	15.02.14	7.75%	1,02,69,800	17.04.2014	1,04,02,815	25.03.14	1,03,43,717	59,098
336596659200	15.02.14	7.75%	1,02,69,800	17.04.2014	1,04,02,815	25.03.14	1,03,43,717	59,098
33187736633	05.08.13	7.25%	1,00,00,000	01.02.2014	1,03,65,785	30.12.14	1,02,91,986	73,799
33187733698	05.08.13	7.25%	1,00,00,000	01.02.2014	1,03,65,785	30.12.14	1,02,91,986	73,799
33600898155	21.01. 14	7.75%	1,00,00,000	23.03.2014	1,01,29,521	31.01.14	1,00,19,589	1,09,932
33600900197	21.01. 14	7.75%	1,00,00,000	23.03.2014	1,01,29,521	01.03.14	1,00,69,452	60,069
33600892288	21.01. 14	7.75%	1,00,00,000	23.03.2014	1,01,29,521	01.03.14	1,00,69,452	60,069
		1	1		1	1	Total	5,90,337

The Corporation was asked to justify the irregularity vide Audit Requisition No. 70/2016, dated 15.2.2016. In response, the AO vide letter no. MCS/LAD Audit 13-14/2016-161 dated 19.02.16 intimated that FDRs were got pre-matured with the sanction of the competent Authority in order to liquidate the liability of the Corporation under respective heads. The reply was found not satisfactory because of the fact that at an average amount in Crores remained available in saving A/c held by the Corporation in various Banks throughout the year and loss of interest

of Rs.590337 due to pre-maturity of said FDRs could have been avoided or minimized by better management of available funds i.e by transferring the funds from the saving A/c of other heads of A/c & then refunding/transferring the said amount to the saving A/c of relevant heads of A/c on the actual maturity of these FDRs. Hence the loss of interest may be regularized with the sanction of the competent Authority besides to ensure proper financial management of funds in order to avoid such type of revenue losses in future.

6.3 Loss of inretest to the tune of ₹ 0.95 lac by granting simple interest on investment in FDR's by the banks

While auditing the interest received on FDRs during the year 2013-14, it has been observed that the MC has invested its funds in FDRs in different banks but in the following cases banks had given only simple interest than quarterly compound interest on maturity due to which the corporation suffered a interest revenue loss of Rs.95,292 as per detail given below:-

FDR NO.	Date of	Amount	Rate	Date of	interest	interest	Less
	FDR	invested	of	maturit	received	due	interest
			Intt.	у			given
32704478957	11.12.12	50,00,000.00	7.50	09.06.13	1,84,932	1,89,258	4,326
			%	(180days)			
32704466544	11.12.12	50,00,000.00	7.50	09.06.13	1,84,932	1,89,258	4,326
			%	(180days)			
32862964988	05.03.13	1,00,00,000.00	7.50	01.09.13	3,69,863	3,78,516	8,653
			%	(180days)			
32863298304	05.03.13	1,00,00,000.00	7.50	01.09.13	3,69,863	3,78,516	8,653
			%	(180days)			

32932172928	09.04.13	1,00,00,000.00	7.50	06.10.13	3,69,863	3,78,516	8,653
			%	(180days)			
32932164532	09.04.13	1,00,00,000.00	7.50	06.10.13	3,69,863	3,78,516	8,653
			%	(180days)			
33197392633	08.08.13	1,36,61,000.00	7.25	04.02.14	4,88,428	4,99,699	11,271
			%	(180days)			
300708616856	9.12.12	11491226.00	8.75	23.6.13	518336.73	524768.3	6431.60
			%	(186days)		3	
300709478361	23.6.13	12009562.73	8%	26.12.13	494745.27	500979.7	6234.45
				(186days)		2	
3000708642510	26.12.12	11376091.00	8.75	30.6.13	513143.32	519510.4	6367.16
			%	(186days)		8	
300709691555	30.6.13	11889234.32	8%	2.1.14	489788.23	495960.2	6171.98
				(186days)		1	
5757182	28.3.13	4511082.00	7.50	30.9.13	172410	176313.1	3903.10
			%	(186days)		0	
5757175	25.3.13	4075915.00	7.50	27.9.13	155778	159304.8	3526.85
			%	(186days)		5	
56300068360608	10.7.13	536568.46	8%	13.1.14	22103	22382.98	279.98
				(186days)			
300709032112	14.12.12	12693650	8.75	13.6.13	556757.18	564598.8	7841.69
			%	(181days)		7	
				·		Total	95,292

In response to Audit Requisition No. 71/2016, dated 16.2.2016, the AO vide letter no. MCS/LAD Audit 13-14/2016-162 dated 19.02.16 intimated that FDRs were made under Unfixed Deposit Scheme of SBI and interest were paid by the bank as per Scheme. The reply was not found satisfactory because of the fact that scheme document nowhere mentioned that only simple interest will be paid on the FDRs than the quarterly compound interest. Since as per RBI guidelines , quarterly compound interest on FDRs

is to be paid, therefore, the matter regarding non-payment of quarterly compound interest on the said FDRs may be taken up with the concerned banks and the loss so sustained may either be got justified or recovered accordingly under intimation to the audit.

7. Grant in Aid

The statement showing the position of GIA received, expenditure incurred there against along with unspent balance during the period 2013-14 was supplied by the MC Authorities to audit which is placed at Annexure'D'. The following discrepancies have been observed while auditing the said grant-in-aid statement and other related record.

In the grant-in-aid statement the closing balance as on 31.03.2014 has been shown as Rs.59,35,03,295/whereas in the balance sheet, it has been shown as Rs.73,59,99,576 (Schedule B-4 of Thus having difference of Rs.14,24,96,281. From the Annexure'B'). perusal of related record put up to the audit, it was observed that apart from other reasons, the said difference was also due to the fact that the interest accrued/received on grants' investment has been capitalized and figure taken in Balance Sheet accordingly whereas in the grant-in-aid statement put up to Audit, the amount of interest accrued/received in the grants' investment does not appear to have been added. It was also observed that in the Balance Sheet, the figure of total expenditure incurred out of grant-in-aid during the year 2013-14 has been shown as Rs. 27,72,05,907 whereas in the grant-in-aid statement put up to Audit, this figure was Rs. 43,65,78,907 thus having difference of Rs.15,93,73,000 which may be reconciled and corrected in the books of accounts under intimation to audit so that the Balance Sheet of the Corporation reflects true and fair view of its state of affairs.

8. Non adjustment of outstanding advances ₹ 2174.82 lac.

As per Balance Sheet (Schedule B-18 of Annexure'B') of Municipal Corporation Shimla as on 31.03.2014, advances amounting to Rs.2174.82 lac were lying unadjusted as on that date as detailed below. From the perusal of the outstanding advances, it reveals that no serious efforts have been made by the M C Shimla to get these advances adjusted. Non adjustment of advances in time is a serious financial irregularity. Further some advances are in the nature of capital expenditure for procurement of permanent assets attracting depreciation and other in the nature of revenue expenditure but its effect could not be reflected as such in the Balance Sheet and income & expenditure account of the Corporation at right point of time for want of adjustment of these advances. The authorities are, therefore, advised to get these long outstanding advances adjusted in a time bound manner so that the Balance Sheet and income & expenditure account of the Corporation may also reflects true and fair view of its state of affairs. Besides special drive needs to be carried out to adjust the outstanding advances of HODs against whom a huge amount, i.e., Rs.1451.78 lac was lying pending for adjustment as on 31.3.2014:-

Sr.	Particulars	Amount of
No.		outstanding
		advance as on
		31.03.14 (Rs.)
1	Advances to Employees-Warm Clothing	360918
2	Advances to Employees-Medical	83201
3	Advances to HODs	145177780
4	Advances to Suppliers (Store)	9702019
5	Advances to Suppliers and Contractors	1129241
	(Public Works)	

7Advance to Others-Advance against Projects91268Advance to Others-Advance against Scheme49689Advance to others-Deposit with External agencies (Electricity)3072710Advance to others-Deposit with External	820
8 Advance to Others-Advance against Scheme 4968 9 Advance to others-Deposit with External agencies (Electricity) 30727 10 Advance to others-Deposit with External	820
9 Advance to others-Deposit with External agencies (Electricity) 30727 10 Advance to others-Deposit with External	
agencies (Electricity)3072710Advance to others-Deposit with External	
10 Advance to others-Deposit with External	
	557
agencies(Telephones) 9	
	121
11 Deposit with External Agencies-Water 16116	827
12 Deposit with External Agencies-Petrol Pumps 2	200
13Deposit with External Agencies-others38	362
Total 217481	551

9. Non recovery of Receivables amounting to ₹ 2225.49 lac.

As per Balance Sheet (Schedule B-15 of Annexure'B') of M C Shimla, arrear of Rs.2225.49 lac as on 31.3.2014 was outstanding for recovery from various sources as per detail given below:-

Particulars	Amount(Rs.)
Property Taxes	83406706
Sewerage Tax	9125877
Water Tax	247722
Show Tax	534380
License Fee	285778
Water Charges	61206340
Rent	24610268
Interest accrued & due	39651764
Interest due from employees	846548
Hospital dues	2633940
Total	22,25,49,323
	Property TaxesSewerage TaxWater TaxWater TaxShow TaxLicense FeeWater ChargesRentInterest accrued & dueInterest due from employeesHospital dues

It is, therefore, advised that strenuous efforts may be made to recover the above outstanding dues at the earliest and compliance shown to audit.

10. Comparative View of Financial Position (Income & Expenditure) for the last two years

Income

(Fig. in Lac)

Sr.No	Particulars	2012-13	2013-14	% Increase/
		(Rs.)	(Rs.)	Decrease
1	Tax Revenue	1033.28	1039.19	0.57
2	Assigned Revenue and compensation.	1538.96	1879.95	22.16
3	Rental Income from Municipal Properties.	228.17	486.15	113.06
4	Fee & User Charges.	1802.22	2467.64	36.92
5	Sale & Hire Charges	34.72	14.41	-58.50
6	Revenue Grants, Contribution & Subsidies	1108.50	932.15	-15.91
7	Misc. Income	169.36	198.81	17.39
	Total	5915.21	7018.3	18.65

Expenditure

(Fig. in Lac)

Sr.No	Particulars	2012-13	2013-14	% Increase/
		(Rs.)	(Rs.)	Decrease
1	Establishment Expenses	3748.42	3849.16	2.69

2	Administrative Expenses	231.68	194.14	-16.20
3	Operation & Maintenance Expenses	3109.88	3690.96	18.68
4	Interest & Finance Expenses	24.16	70.62	192.30
5	Program Expenses	1.44	3.92	172.22
6	Revenue Grants, Contribution & Subsidies	18.64	49.04	163.09
7	Provisions & Write off	0	3.28	100.00
8	Depreciation	1573.01	1619.31	
9	Total	8707.23	9480.44	
10	Deficit	(2792.02)	(2462.14)	
11	Prior period Items	(21.90)	(315.30)	
12	Net Deficit	(2813.92)	(2777.45)	

From the perusal of above stated comparative position, it is evident that the financial position reflects huge deficit during the current as well as in the previous years which needs special attention of the authorities in order to overcome the said position. Further from the comparative view of figures of income & expenditure of the Corporation during past years reveals that there is increase in the expenditure under all heads except administrative expenses in the year 2013-14 ranging from 2.69% to 192% as compared to previous year's expenditure. Though there is also increase in the Income under all heads except Sale & Hire Charges and Revenue Grants, Contribution & Subsidies in the year 2013-14 ranging from 0.57% to 113% as compared to previous year's Income but not in ratio to that of expenditure besides 113% increase in rental income is real increase in a year as it includes recovery of substantial amount of outstanding rent of past years. It is therefore suggested that apart from taking other measures as feel necessary by the Corporation, the following important measures may also be taken to improve the financial position of the corporation.

- (i) Creation of Income generating assets like Shops, Community Centers, Commercial Complex etc. by utilizing the capital grant in aid with in stipulated period.
- (ii) Periodical review of recovery of arrears of Property Tax, Water charges, Property Rent etc. by fixing targets for the same
- (iii) Investigating the reasons& circumstances leading to huge gap of ₹13.23 crore in a year on account of procurement cost and collection charges of water supply thereof & taking necessary steps to overcome the said deficit position in time bound manner
- (iv) Fixing of water rates in such a manner so that at least cost of water and operation and maintenance charges are recovered.
- (v) The sale of water on average consumption may be stopped by applying the provisions contained in section 172(1) of the HP Municipal Act 1994 i.e the Consumer may be asked to provide water meters at their own cost.
- (vi) Providing water meter at branch level by giving sufficient protection in order to avoid water theft and to save the time of meter reader.
- (vii) Conversion of commercial water connection into domestic connection only on submission of completion plan of complete building instead of single storey or otherwise.

- (viii) Water losses due to leakage may be brought to zero by giving earnest attention towards it.
- (ix) Exploring the possibilities for charging fee with regard to lighting as per the provisions of Section 85(1) of the HP MC Act 1994 since the corporation is incurring heavy expenditure on the payment of street light bills.
- (x) Exploring the possibility for charging fee with regard to scavenging.
- (xi) Exploring the possibilities for outsourcing of non core activities.
- (xii) Existing Man power to be utilized to its maximum capacity in most economic and beneficial way.
- (xiii) Rationalization of staffing pattern and fixing responsibilities of Heads of the Section /Deptt to achieve required progress of work
- (xiv) Organizing Training Programmes and refresher courses to the employees regarding computer application in day to day activities of the organization
- (xv) Making purchases in a most economic & competitive manner.

11. Income

The main components of the income of the Municipal Corporation were Grant in aid from Govt., Taxes, water charges, rent from property & other misc. income etc. During the test audit of income of the Corporation the following irregularities were observed which may be attended to under intimation to audit:-

Revenue loss of ₹ 52.37 lac due to less carry forward of outstanding balances of Shop Rent to the next financial year 2013-14.

While conducting the test audit of rent revenue register put up to audit, it has been observed that in the following cases, the closing balances of lease rent, service tax, interest, etc. was either less carried over or not at all carried over to the next year i.e. 2013-14 from the year 2012-13 which resulted into less accountal of rent revenue amounted to Rs. 52,36,939 in the books of accounts and thus putting MC exchequer into revenue loss to the extent thereof:-

Sr.	Name of Lessee	outstanding	Amount	Amount
No.		Amount as	carried over	less
		on	as on	carried
		31.3.2013	1.4.2013	over (Rs.)
		(Rs.)	(Rs.)	
Ward	No. II			
1	Sh.P.P. Singh, Shop No.	645392	165277	480115
	DRC Lakkar Bazar			
2	Sh.Trilochan Singh, Shop	23993		23993
	No. 8, DRC Lakkar Bazar			
3	Sh.Inder Kumar, Shop No. 9,	14853		14853
	DRC Lakkar Bazar			
4	Sh.Satnam Singh, Shop No.	16330		16330
	17, DRC Lakkar Bazar			
5	Sh.Payare lal	1756297		1756297
6	Sh.Inderjeet Mahendru, Shop	20915		20915
	No. 3, Auckland Complex,			

	Lakkar Bazar			
7	Sh.Nazir Hussain, Shop	265616		265616
	No.4, Auckland Complex,			
	Lakkar Bazar			
8	Sh.Darshan Singh, Stall No.	6046		6046
	125, Lakkar Bazar			
9	Sh.Chander Shekhar, Stall	556995		556995
	No. 10/271, Lakkar Bazar			
10	Sh.Heera Lal, Stall No. 10,	2344		2344
	Lakkar Bazar			
11	Sh.Pritam Singh Thakur,	7908		7908
	Stall No. 715-16, Lakkar			
	Bazar			
12	Sh.Saheb Saran Keshav,	16602	3543	13059
	Stall No. 19, Lakkar Bazar			
13	Sh.Ajay Kumar, Shop No. 2,	104150		104150
	Kanlog			
14	Sh.Deepak Nahar, Shop No.	70919		70919
	6, Kanlog			
15	Asstt. Commissioner, Excise	324011	33604	290407
	& Taxation, Chhota Shimla,			
	Wine Shop			
16	Sh.Dinesh Kumar, Shop No.	19373		19373
	2, Strawberry Hills, Chhota			
	Shimla			
17	Sh.Harsh Mahajan, Chungi	6595		6595
	Khana, Sanjauli			
18	Anil Brothers, Shop No.19,	146054		146054

	NLB Complex, Shimla			
19	Sh.Ramesh Shah, Shop at	71722	45187	26535
	2nd Floor, Lakkar Bazar			
20	General Secretary, Bayopar	70446	52094	18352
	Mandal, Shimla			
21	Sh.Kuldeep Chand, 1st Floor	6591		6591
	Lower Bazar			
22	Sh.Devi Saran, Stall No. 48,	51163	34576	16587
	Lower Bazar			
23	Asstt. Commissioner, Excise	113241		113241
	& Taxation, Mall Road, Wine			
	Shop			
Ward	I No. III			
24	Chief Medical Officer,	3579		3579
	Dispensary, Krishnanagar			
25	Medical Officer, MC Labour	2359		2359
	Hostel, Krishnanagar			
26	Smt.Rani, Shop No. 1,	2788		2788
	Lalpani			
27	Sh.Baldev Sharma, Below	1242469		1242469
	Rain Shelter, Rivoli			
Ward	I No. I			
28	Sh.Sashi Bhushan, Stall, No.	972		972
	261, Ram Bazar			
29	Gian Chand & Sons, Shop	87		87
	No. 36/17, Ananj Mandi			
30	Sh.Mahesh Kumar, Shop No.	2786	1376	1410
	36/18, Ananj Mandi			

The Corporation was asked to justify the irregularity vide Audit Requisition No. 68/2016, dated 15.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularity may be accounted for and the recovery of said amount be ensured besides taking action in other such similarly situated cases during the Audit period which may be scrutinized by the Corporation at its own level.

11.1 Loss of revenue ₹ 0.15 lac due to non-increase of lease rent as per lease rules.

While conducting the test audit of rent revenue register put up to audit, it was observed that in the following cases, the lease rent was not increased @ 10% after five years of lease as per provisions of Rules "Leasing out of stalls/shops constructed by the Municipalities in Himachal Pradesh Rules, 2001" circulated vide Secretary, Urban Development letter No. LSG-F (6)1/85-V, dated 21.2.2003 and adopted as such by the MC Shimla which resulted into revenue loss of lease rent amounting to Rs.15133 to the MC exchequer.

Sr.	Name of Lessee	Lease	Amount of	Lease amount after
No.		amount for	10%	5th year with 10%
		2012-13	increase	increase applicable
		(5th	after 5 th	for 2013-14 (Rs.)
		Year)(Rs.)	year (Rs.)	
War	d No. III		•	

1	Sh. Prem Chand,	93656	9366	103022
	Godown, Bus Stand,			
	Shimla			
2	Sh.Lekh Ram, Animal	1899	190	2089
	Stoppage, Below			
	Singh Sabha, Shimla			
3	Sh.Ram Kumar, Stall	10031	1003	11034
	145-A, Lalpani			
4	Smt.Sharda Thakur,	45738	4574	50312
	Shop at Below Rain			
	Shelter, Summer Hill			
	Total		15133	

The Corporation was asked to justify the irregularity vide Audit Requisition No. 69/2016, dated 15.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularity may either be justified or needful may be done now besides taking action in other similarly situated cases during the Audit period by scrutinized at its own level.

11.2 Revenue loss of ₹ 94.77 Lacs due to less accountal of arrear of lease rent of shops/stalls.

While conducting the test audit of lease rent revenue register put up to audit, it was observed that in the following cases, the arrear of lease rent of shops/stalls, service tax, interest, etc. was accounted for /worked out wrongly as on 31.3.2014 and thus putting MC exchequer into revenue loss to the extent thereof:-

Sr.	Name of Lessee	Arrear due on	Arrear	Arrear less
No.		31.3.2014	shown due	accounted
		(Rs.)	as on	as on
			31.3.2014	31.3.2014
			(Rs.)	(Rs.)

1	Sh.P.P. Singh, Shop	Rent	144684	80323	64361
•	No. 2, DRC Lakkar	Interest	579506	75246	504260
	Bazar	interest	070000	70240	004200
2	Sh.Trilochan Singh,	Interest	23993	0	23993
	Shop No. 8, DRC				
	Lakkar Bazar				
3	Sh.Dharamvir, Shop No.	Interest	7305	6993	312
	18, DRC Lakkar Bazar				
4	Sh.Sanjay Sood, Shop	Interest	20099	18214	1885
	No. 19, DRC Lakkar				
	Bazar				
5	Sh.Payare Lal, space	Rent	1364867	0	1364867
	below stairs of Shop	Service	134871	0	134871
	No. 6 & 7, Lakkar	Тах			
	Bazar	Interest	365746	0	365746
6	Sh.Om Prakash, Shop	Interest	1174	0	1174
	No. 1, Auckland				
	Complex, Lakkar Bazar				
7	Sh.Nazir Hussain, Shop	Rent	632856	0	632856
	No. 4, Auckland	Interest	316244	0	316244
	Complex, Lakkar Bazar				
8	Managing Director,	Rent	862779	0	862779
	HIMFED, Auckland				
	Complex, Lakkar Bazar				
9	Sh.Devinder Singh, Stall	Interest	73263	58044	15219
	No. 7/265, Lakkar Bazar				
10	Sh.Chander Shekhar,	Rent	457369	0	457369
	Stall No. 10/271, Lakkar	Service	25649	0	25649
	Bazar	Tax			
		Interest	145362	0	145362
11	Sh.Reema Gupta, Shop	Interest	40225	27286	12939

	No. 14, NLV Complex, Shimla				
12	Anil Brothers, Shop No. 19, NLV Complex, Lakkar Bazar	Interest	272994	0	272994
13	Shimla Poly Clinic & Hospital, Padam Dev Complex, Shimla	Interest	1278432	0	1278432
14	Sh.Devi Saran, Stall No. 48, Lower Bazar	Interest	63888	0	63888
15	Director, Public Relation Deptt. H.P. Library, The Mall Shimla	Interest	31114	23131	7983
16	Asstt. Commossioner, Exise & Taxation Deptt., Wine Shop, The Mall Shimla	Interest	143129	0	143129
17	M/S KNG Technology,	Rent	1238891	173087	1065804
	The Ridge, Shimla	Service Tax	191840	95348	96492
		Interest	142818	0	142818
War	d No. III				
18	Sh.Baldev Sharma,	Rent	1297261	0	1297261
	Below Rain Shelter Rivoli, Bus Stand,	Service Tax	76998	0	76998
	Shimla	Interest	94397	0	94397
Land	d lease Register	meresi	34337	•	0
19	Sh.Hira Giri, Shiv	Interest	31376	24356	7020
13	Mandir, Near Lift, Cart Road, Shimla	merest	51570	24000	7020
		Total			9477102

The Corporation was asked to justify the irregularity vide Audit Requisition No. 67/2016, dated 15.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularity may be accounted for and the recovery of said amount be ensured besides taking action in other similarly situated cases during the Audit period by scrutinized at its own level.

11.3 No-renewal of Lease Agreements

While conducting the test audit of land lease rent register & related records put up to audit for the year 2013-14, it was observed that in the following cases MC rented out its land/property on lease basis since long. Initially these properties were leased out for one year only but thereafter no reference of factual position/status of further renewal of lease agreements was recorded in the rent register. The Estate Branch was also unaware of the latest factual position of these lease of agreements. In absence the latest status regarding period/tenure/renewal/revocation of agreements, the validity of such old lease agreements could not ascertained in audit:-

Sr.	Name of Lessee	Area of	Lease rent	Date/year
No.		land	per year(Rs.)	of Lease
1	Sh.Sant Ram Kuthiala	1 sq. yard	31	1.1.1932
2	Sh.Kailash Bihari Lal S/O Late	2 sq.	50	1939
	Sh. Brij Bihari Lal, Bhatnagar	yard		
	House, Pusharthi Basti, Shimla			
3	Sh.Lal Kunj Bihari Lal, Gainda	38 sq.	758	1959
	Mal Trust, Butail Dharam Sabha,	yard		
	Cart Road, Shimla			
4	Secretary, Sanatan Dharam	2841	2662	1925
	Sabha, Shimla	sqft.		
5	Sh.M.R. Dhoni, Otter Villa,	4 sqft	1174	1.1.1934
	Shimla			

6	M/S Charan Dass Madan Lal, Shop No. 19, Mall Road, Shimla	3 sqft	229	13.11.1946
7	Sh.Inder Sain Salig Ram, Shop No. 74, The Mall, Shimla	32 sq. yard	642	18.4.1941
8	Sh.Veera Mohan Sushil Mohan, Shop No. 10, The Mall, Shimla	35 sq. yard	76	1.1.1939
9	Sh.Jaswant Singh, MC Compartment No. 33, The Mall, Shimla	74 sqft	161	1938
10	Sh.Vedwati C/O Dwarkadass Sood, Sabji Mandi, Shimla	83 sqft	184	1.9.1969

The Corporation was asked to justify the irregularity vide Audit Requisition No. 72/2016, dated 16.2.2016 but no reply/justification was submitted till conclusion of audit. It is, therefore, advised that in order to improve its financial position, necessary action regarding renewal/revocation lease agreements may be initiated as per rules besides taking action in other similarly situated cases by scrutinized at its own level under intimation to audit.

11.4 Non recovery of old outstanding lease rent of ₹ 7.36 lac

While conducting the test audit of lease rent register put up to audit for the year 2013-14, it was observed that in the case of following lessees to whom the MC rented out its land/property on lease basis have neither paid their old pending lease rent arrears till 31.03.2014 nor does any action for recovery seem to have been initiated by the corporation for the same. Due to this, the corporation has suffered a loss of Rs.7,36,031 as per detail given below:-

Sr.	Name of Lessee	Period	Amount of Lease	Total
No.	S/Sh.	of Lease	Rent due as on	amount

		Rent	31.3.2	2014(Rs.)	
1	The Secretary, Muslim	1963 to	Rent	1102	1444
	Trust, Shimla	3/2014	Service	37	
			tax		
			Interest	305	
2	Heera Giri, Shiv Mandir,	1986 to	Rent	92678	127937
	Cart Road, Shimla	3/2014	Service	3883	
			tax		
			Interest	31376	
3	Indian Oil Corporation,	1979 to	Rent	253636	344285
	Chhota Shimla	3/2014	Service	3777	
			tax		
			Interest	86872	
4	M.R. Dhoni, Otter Villa,	1988 to	Rent	22094	30481
	Shimla	3/2014	Service	906	
			tax		
			Interest	7481	
5	Kartar Singh & Prakash	1988 to	Rent	25592	35340
	Kaur,House No. 6, Middle	3/2014	Service	1045	
	Bazar, Shimla		tax		
			Interest	8703	
6	The President, Muslim Trust	1963 to	Rent	1150	1589
	Committee, Shimla	3/2014	Service	39	
			tax		
			Interest	400	
7	Umawati, Laxmi Cottage,	1982 to	Rent	66102	91143
	Jakhu, Shimla	3/2014	Service	2672	
			tax		
			Interest	22369	
8	Sodhi Ram, House No.	1985 to	Rent	10592	14633
	115/1, Shimla	3/2014	Service	393	
			tax		
			Interest	3648	
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9	Priya Bhatt Ganguly, House	1970 to	Rent	1663	2304
	No. 109, Krishnanagar,	3/2014	Service	53	
	Shimla		tax		
			Interest	588	
10	Sohan Singh, House No.	2007 to	Rent	64848	86875
	133, Krishnanagar, Shimla	3/2014	Service	7841	
			tax		
			Interest	14186	
				Total	736031

The Corporation was asked to justify the irregularity vide Audit Requisition No. 73/2016, dated 16.2.2016 but no reply/justification was submitted till conclusion of audit. . Hence non-recovery of old pending lease rent may either be justified or action to recover the said amount be ensured under intimation to audit.

11.5 Revenue loss of ₹ 5.71 lac due to non charging or less charging of interest on outstanding amount of lease rent

As per decision taken by the MC house in its meeting held on 29.11.08, vide Resolution No. 3(31) that w.e.f 1.4.09 interest @ 8% will be charged from the lessees who do not pay lease rent to the Corporation within prescribed time limit.

During the test audit of lease account of H.P. State Electricity Board (Account No. 142 in the Demand & Collection Register of 2013-14 page-71), it was observed that the amount of interest on arrears of lease rent was charged less than actually due as detailed below which put the corporation into loss of revenue amounting to Rs.5,70,850:-

Year	Amount	Date	of	Delay	in	Amount	Amount	Amount
				27				

	of lease	Receipt/	Receipt/	of interest	Received by	of interest
	rent Due	Adjustment	Adjustment	due@8%	Adjustment	less
	(Rs.)	with	with	(Rs.)	during2012-	calculated
		HPSEB	HPSEB		13 (Rs.)	1
						Received
						(Rs.)
2012-13	8681296	29.3.2013	363 days	690698	289377	401321
	(as on		(01.04.12to			
	31.3.12)		29.03.13)			
2013-14	2119110	31.3.2014	1 year	169529	nil	169529
	(as on		(2013-14)			
	31.3.13)					
		Total		860227	289377	570850

The Corporation was asked to justify the irregularity vide Audit Requisition No. 79/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence irregularity of less charging of interest on lease rent arrears may either be justified or needful may be done now besides taking action in other similarly situated cases by scrutinized at its own level under intimation to audit.

The test audit of lease account of H.P. State Electricity Board (Account No. 150 in the Demand & Collection Register of 2013-14 page-76), it was observed that interest @ 8% on outstanding balances of lease rent from 2008-09 to 2013-14 was not charged or worked out at all. Due to non-bifurcation of outstanding balance of lease rent from 2008-09 to 2013-14, the figure of interest on arrears of lease rent could not be ascertained in audit. The Corporation was asked to justify the irregularity vide Audit Requisition No. 79/2016. dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. So irregularity may either be justified or the year wise detail of outstanding lease rent including working out interest due thereon to the corporation may be

prepared from 2008-09 to 2013-14 and recovered from the quarter concerned besides taking action in other such similarly situated cases by scrutinized by at its own level under intimation to audit:-

Detail of outstanding amount as on 31.3.2014								
Particulars	Total Balance due as on 31.3.2014 (Rs.)	Amount adjusted with HPSEB as on 31.3.2014 (Rs.)	Net balance due as on 31.3.2014 (Rs.)	Remarks				
Lease Rent	20580764	9854224	10726540	(The amount of lease rent consolidated from 1978 to 2013-14. Hence the interest on arrears from 2008-09 could not be ascertained.				
Service Tax	846405	826912	19443					

11.6 Revenue loss of ₹ 9.36 lac due to non/less realization of interest on arrears of property tax

While conducting the test audit of property tax register put up to audit for the year 2013-14, it was observed that in the following cases, the principal amount of property tax was realized by the corporation but the interest due on delayed payments of these arrears, as per Section 121 of The HP Municipal Corporation Act, 1994, was not realized/recovered at all which resulted into revenue loss of interest on property tax arrears amounting to Rs.9,36,210 as detailed below:-

Sr.	ID No.	Name of	Period	Arrear of	Interest	Interest	Non/Less
No		owner		property	due as	realized	realization
				tax paid/	per	(Rs.)	of interest
				date(Rs.)	Demand		(Rs.)
					&		
					Collection		
					Register		
					(Rs.)		
Wa	rd 21-1			·			
1	12150010	Devender	2007-08	5625	1845	1500	345
		Singh	to2011-12	29.11.13			
2	12150021	Gurcharan	2011-12	3075	1185	0	1185
		Singh		5.7.14			
3	12150073	Vinod	1992-93	90872	130973	0	130973
		Kumar	to2011-12	(8.7.14			
				Rs.50000			
				& 18.8.15			
				Rs.40872)			
4	12150074	Rama Nand	1992-93	45379	45101	0	45101
			to2011-12	13.9.12			
5	12150076	Subhadra	1993-94	75000	71378	0	71378
		Negi	to2011-12	(3.5.12,			
				25.5.12 &			
6	12150079	Sunder	2003-04	12.6.12) 74014	48078	0	49079
0	12150079	Sunder	to2011-12	(7.10.13 &	40070	U	48078
		Singh	102011-12	(7.10.13 & 18.9.14)			
7	12150145	Chet Ram	2000-01	12060	8025	0	8025
/	12130143	Thakur	to2011-12	9.4.14	0025	U	0025
8	12150148	Shish Ram	2001-02	10765	7048	0	7048
U	12150140		to2011-02	9.4.14	/ 040		/ 040
Wa	rd 22-1		102011-12	3.7.14			
9	12250052	Devinder	1999-2000	15116	19680	0	19680
J	12230032	Devilidei	1333-2000	10110	19000	U	19000

		Kumar	to2011-12	1.9.15			
10	12250137	Kildeep	2007-08	16788	14179	0	14179
		Bhardwaj	to2011-12	25.8.15			
Wai	rd 12-2	1					
11	11250504	Darshan Lal	2004-05	1044	309	0	309
			to2011-12	17.7.15			
12	11250629	AshishKuma	2005-06	10000	12596	0	12596
		r & Rajinder	to2011-12	14.8.15			
		Singh					
13	11250638	Kundan Lal	1997-98	160000	315979	0	315979
			to2013-14	(23.7.15			
				Rs.100000,			
				21.12.15 Rs.60000)			
Wai	r d 2-1			10100000			
14	10250370	The	2011-12	361027	28892	0	28892
		Secretary	to2013-14	(21.8.15			
		YWCA The		Part			
		Mall Shimla		payment)			
15	10250219	Som Dutt	2010-11	100000	130926	0	130926
		Sharma	to2013-14	(21.7.14			
				Rs.50000 &			
				3.6.15			
16	10250176	Swaroop	1994-95	Rs.50000) 35482	55556	0	55556
10	10230170	Singh	to2013-14	(11.9.15 &	00000	0	00000
		Kukreja	102010-14	12.1.16)			
17	10250208	B.R.Sharma	2005-2006	25716	11638	0	11638
.,	10200200	Difficulture	to2013-14	(1.10.15,	11000	Ū	11000
				8.10.15 &			
				15.10.15)			
18	10250235	Shadi Lal	2004-05	27330	34322	0	34322
			to2013-14	4.10.14		-	
		Total			937710	1500	936210

The Corporation was asked to justify the irregularity vide Audit Requisition No. 77/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence irregularity of non/less realization of interest on arrears of property tax may either be justified or needful may be done now besides taking action in other similarly situated cases by scrutinized at its own level under intimation to audit.

11.7 Revenue loss of ₹ 15.82 lac due to non-realization of long pending principal & interest on arrears of property tax

While conducting the test audit of property tax register put up to audit for the year 2013-14, it was observed that in the following cases, neither the long pending principal amount of property tax nor the interest on delayed payments on arrears was realized by the corporation by taking action as per provisions of Section 86 & 121 of The HP Municipal Corporation Act, 1994, which resulted a revenue loss of property tax and interest thereon amounting to Rs.15,81,809:-

Sr.	ID No.	Name of	Period	Arrear of	Interest due	Total
No		owner		property tax	on arrear as	amount
-				due as per	per Demand	not
				Demand &	& Collection	realized
				Collection	Register(Rs.)	till
				Register(Rs.)		date(Rs.)
Wai	rd 21-1					
1	12150200	Sharda Devi	2008-09	20564	3649	24213
			to2011-12			

Wa	rd 22-1					
2	12250049	Divakar Dutt Sharma & Govind Ram	1998-99 to2013-14	136102	105236	241338
3	12250061	Deena Nath	1997-98 to2013-14	2603	3740	6343
4	12250110	Paramjit Kaur	2007-08 to2013-14	3283	1150	4433
5	12250118	Mridula Kapoor	2004-05 to2013-14	20960	15930	36890
Wa	rd 22-2	1	I			
6	12250955	Ginda & Babu Lal	2009-10 to2013-14	11150	3211	14361
7	12250318	Jai Kanwar	1995-96 to2013-14	859	1048	1907
8	12250320	Sarla Sharma	2007-08 to2013-14	315	81	396
Wa	rd 25-1		<u> </u>			
9	12550075	Raj Kumari	1999-00 to2013-14	8422	10064	18486
10	12550127	Kedar Singh	2001-02 to2013-14	15743	9218	24961
11	12550195	Dev Bhumi Sansthan Ashram	2004-05 to2013-14	45300	19523	64823
Wa	rd 11-1		I			
12	11150246	Brij Bala & Gian Chand	1997-98 to2013-14	50832	54645	105477
13	11150223	Keko Devi	1992-93 to1996-97	7203	12096	19299
Wa	rd 12-2	·	·			
14	11250382	Kuldeep	2003-04	660	408	1068

		Chand	to2013-14			
15	11250384	Jagan Nath	2006-07	10485	5664	16149
		& Tarsem	to2013-14			
		Lal				
16	11250633	Darshan	1991-92	44384	59397	103781
		Kumari	to2013-14			
17	11250635	Jasbir kaur	1988-89	30112	32262	62374
			to2013-14			
18	11250639	Kundan Lal	1997-98	53305	30253	83558
			to2013-14			
19	11250640	Kamla Devi	1997-98	26861	13899	40760
			to2013-14			
20	11250641	Raghu Nath	1975-76	1637	2064	3701
			to 2013-			
			14			
21	11250643	Raja	1973-74	31676	23199	54875
		Ravinder	to 2013-			
			14			
22	11250649	Amari Devi	1981-82	129111	124910	254021
			to2013-14			
Wai	rd 2-1					
23	10250112	Aman	2003-04	8100	11583	19683
			to2004-05			
24	10250142	Tara Devi	1998-99	24128	21477	45605
			to2013-14			
25	10250155	Sohan Lal	2008-09	11250	3132	14382
		Negi	to2013-14			
26	10250304	Maharaja	2006-07	1080	442	1522
		Jagat	to2013-14			
		Bahadur				
		Singh				
Wai	rd 3-2					

27	10350256	The Director,	2002-03	24780	20204	44984
		EPI	to 2013-			
		Automation,	14			
		Fingask				
		Estate				
28	10350261	Saneh	2001-02	138729	110202	248931
		Prabha	to 2013-			
			14			
29	10350315	Narender	2001-02	8528	6637	15165
		Auto Store	to 2013-			
			14			
Wai	rd 4-5					
30	10450120	Anil Kumar	2009-10	3250	696	3946
			to 2013-			
			14			
31	10450164	Duni Chand	1956-57	1445	2932	4377
		Thakur	to 2013-			
			14			
		•	Total	872857	708952	1581809

The Corporation was asked to justify the irregularity vide Audit Requisition No. 78/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence irregularity of less realization of property tax and interest on arrears as per rules may either be justified or needful may be done now by taking action as per provisions of Section 92 of The HP Municipal Corporation Act, 1994 besides taking action in other similarly situated cases by scrutinized at its own level under intimation to audit.

11.8 Revenue loss of ₹ 236.78 lac due to non raising of demand of property tax and interest accrued thereon timely.

During test audit of property tax account of M/S C.K. Infrastructure Ltd. Modern ISBT, Tuti Kandi, Shimla (ward No. 8, Tuti Kandi, ID No. 10850587, Account No. 42/GW10850571), it was observed that property tax amounting to Rs.1,77,10,712 was due from the above said agency from 2011-12 to 2014-16 which was assessed on Annual rental value based on value based method vide Secretary Tax order No. S.S. Tax/Govt. Ward/2012-438, dated 3.3.2012 and re-assessed vide page no. 89-90 of the concerned file. The corporation did not raised yearly demand which has resulted accumulation of huge amount of property tax due. Though the Corporation has raised Bills on much belated dates on 22.1.2016 & 23.1.2016 that too for the above said principal amount only but neither the interest of Rs.59,67,496 as detailed below accrued thereon under Section 121 of Municipal Corporation Act, 1994 was worked out nor demand raised for realization of the same. This has not only put the Corporation into loss to the extent but also adversely affected its financial position:-

Sr.	Period	Annual Rental	Property tax	Interest accrued
No.		Value assessed	assessed and	on arrears of
		(Rs.)	due	property tax @
			(Rs.)	12%P.A.(Rs.)
1	29.8.11 to	2,30,71,010	23,44,238	1,66,018
	31.3.12			
2	1.4.12 to	2,30,71,010	39,79,749	7,58,878
	31.3.13			
3	1.4.13 to	2,30,71,010	39,79,749	12,36,448
	31.3.14			
4	1.4.14 to	2,30,71,010	37,03,488	16,80,867

	31.3.15			
5	1.4.15 to	2,30,71,010	37,03,488	21,25,285
	31.3.16			
		Total	1,77,10,712	59,67,496

The Corporation was asked to justify the irregularity vide Audit Requisition No. 83/2016, dated 18.2.2016 but no reply/justification was submitted till conclusion of audit. Hence irregularity of non-realization of property tax in time and interest accrued thereon as per rules may either be justified or needful may be done now besides taking action in other similarly situated cases by scrutinized at its own level under intimation to audit.

11.9 Short realization of charges/fee of ₹ .05 on account of change of building/land use

During test audit of record pertaining to the Architect Branch, MC Shimla for the month of 3/2014, it was observed that a sum of Rs.4728 were charged less towards "change of building/land use fee" at the time of approval of building maps submitted by the applicants as per detail given below:-

Sr.	Particulars	Area of	Rate	Amount	Rates	Amount	Amount	Remarks
No	of applicant	plot/floor	persqm	realized	applica	due	short	
	/ File No.		applied	(Rs.)	ble as	(Rs.)	realized	
			(Rs.)		on 3/14		(Rs.)	
					(Rs.)			
1	Smt.	Floorarea	200	74524	210	78250	3726	Revised rate
	Manjeet	372.62sqm		(372.62		(372.62		of Rs.210
	Kaur, up	[building		x200)		x		applicable
	Muhal,	use				210)		from 26.2.12
	Chhota	changed		(Rt.				vide

	Shimla, Khasra No. 633,635 [File No.460/ Comm./14343 / AP/13]	from residentia I to office chamber 1 st floor (commer cial)]		No. 419896, dated 20.3.14)				Rule12(2)(c)(2) of TCP Deptt., HP letter No. HIM/ TP/ Act & Rule/ 2011/ Vol-XII/264- 324, dated 5.4.12
2	Sh. Surender Pal,Mauza Dhar,Tuti Kandi,Kh.No. 2110/1486 [File No. 151 /comm./12]	Plot area 167.04 _{sqm} (land use changed from prescribe d land use in Dev.Plan)	15	2506 (167.04 x15) (Rt.No. 418252, dated 11.3.14)	21	3508 (167.04 x 21)	1002	Revised rate Rs. 21 (10.50) +10.50) applicable from 26.2.12 vide Rule 12(2)(d) read with 12(2)(e) of T C Deptt.,HP I letter No. HIM/TP/Act & Rule/ 2011/Vol- XII/264- 324,dated 5.4.2012.
			Total	<u> </u>			4728	

The Corporation was asked to justify the irregularity vide Audit Requisition No. 64/2016, dated 11.2.2016 but no reply/justification was submitted till conclusion of audit. Hence short/less realization of said amount may either be justified or needful be done now under intimation to the Audit. 11.10 Less demand of Mobile communication towers fee of ₹0.25 lac.

During test check of demand and collection register of Mobile communication towers, it was observed that in the following cases the mobile communication towers renewal fee amounting to Rs.24,500 were accounted for less in the above said register which resulted into loss of revenue to the extent to the Corporation:-

Sr.	Name of	Location	Year	Amount	Amount	Amount	Remarks
No	company			due(Rs.)	taken	taken	
					(Rs.)	Less(Rs.)	
1	Vodafone	Bridge	2013	12000	Nil	12000	Demand for
		View	-14				2No. sharing
							antenna @
							Rs.6000 each
							not raised
2	-do-	Lok	2013	12500	10000	2500	Renewal fee
		Tara	-14				@ 25% after
		Estate					5 years not
							raised.
3	-do-	Summer	2013	10000	Nil	10000	Last year
		Hill	-14				closing
							balance not
							carried
							forward
		To		24500			

The Corporation was asked to justify the irregularity vide Audit Requisition No. 82/2016, dated 18.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularity may either be justified or needful may be done now besides ensuring the recovery of said amount from the concerned sources under intimation to the Audit.

11.11 Loss of revenue ₹ 58.89 lac due to under charging of rates than the prescribed rates for the restoration charges of Road & path etc within MC limits during FY 2013-14

During the test audit of income vouchers for the selected month 3/2014, it was observed that the restoration charges of digging of road & path etc. within MC limits were charged from different institutions/parties at lesser rates than the charges actually approved for the FY 2013-14 by the MC House vide Resolution No. 3(10) of its meeting held on 29.9.2012, i.e, 10% increase over the rates approved and valid up to 31.3.2013. Further on detailed scrutiny/audit of relevant records put up to audit, it was found that due to this irregularity, the MC has suffered a huge loss of revenue of about Rs. 58,88,874 as per detail given below:-

Page No. /Sr. No. of Road digging	Particulars of nature of digging of road/path	Quantity of work done	Approved rate for FY2013- 14 (Rs.)	Rate charged (Rs.)	Diff. of rate (Rs.)	Amount of revenue loss(Rs.)
Register						
Page 1 to 10, Sr. No. 1 to 121 (Except Sr No.	(a)Cement concrete Road/ Path & Road/Path tarred with premix carpet without bitumen	14836.80 Rmt.	1200	1050	150	2225520
18,28,38,39 & 105)	(b)Road/Path with red stone/kota stone	361 Rmt.	1650	1500	150	54150
including revised Bill in r/o Sr	(c) Road/Path tarred with bitumen Mecadam and premix carpet	17912.52 Rmt.	1800	1600	200	3582504

No. 192	(d)Road/Path with	133.50	2050	1850	200	26700
	pavers/chequred tiles	Rmt				
	•				5888874	

The Corporation was asked to justify the irregularity vide Audit Requisition No. 11/2016, dated 13.01. 16 but no reply/justification was submitted till conclusion of audit. Hence short recovery of said restoration charges may either be justified or action to recover the said amount from the concerned is ensured under intimation to the audit.

11.12 Misc. Income

Revenue loss due to non-issue/non-realisation of license fee for sale of Meat, Fish, Poultry within MC limits.

Section 3 of Shimla Municipal Corporation (Sale of Meat, Fish, Poultry) By-Laws, 1987 provides that "no person shall sell meat, fish, poultry or eggs or import within the limits of the Corporation except under a license granted in this behalf by the Corporation". Further section 13 of said By-laws also provides that "a license issued in accordance with the By-laws 5 and 11 shall terminate on the 31st day of March each year".

The requisite information regarding complete list of licenses issued during 2013-14 along with copy of rates of license fee and license register was sought vide Audit Requisition No. 03/2016, dated 8.1.2016 & 81/2016, dated 18.2.2016. In response the Corporation Health Officer intimated vide letter No. MCS/CHO/16-76, dated 21.1.2016 that no such licenses have been issued or renewed but the licenses under the Food Safety Standard Act-2006 are only being issued. The reply was found not satisfactory as the license required to be issued under section 3 of above by laws is meant for running the meat, fish, poultry business within the MC limits whereas under the Food Safety Standard Act-2006 licenses is required for production etc. Resultantly, by not implementing the provisions of the above mentioned Act, Corporation had suffered recurring loss of revenue on account of non-issue/non-realization of license fee from meat, fish, and poultry sellers. Hence irregularity of such loss may either be justified or needful may be done now under intimation to audit.

11.12.1 Loss of \gtrless 0 .04 due to Less recovery of dumping charges.

While auditing the receipt from dumping charges for the selected month 3/14, it was observed that Sh. Luxmi Kant c/o Sharma Associate, The Nest, Sanjauli, Shimla-6 was granted permission for the dumping of 14 Nos large tippers and 7 Nos small tippers vide letter No.MCS/XEN/544/AP/14-604 dated 14.03.14. But from the perusal of Demand Bill No. 139 dated 14.03.2014, an amount of Rs.4,382 was found less demanded/collected from the concerned party as per detail given below:-

Demand Raised	1	Demand required to be	Short	
		raised(Rs.)	Recover	
				y (Rs.)
7 Nos large Tippers	8400	14 Nos. Large	16800	
@ Rs.1,200/-		Tippers @ Rs.1,200/-		
		each		
14 Nos. Small	9800	7 Nos. Small Tippers	4900	
Tippers		@ Rs. 700/-each		
@ Rs.700/-each				
Total	18200		21700	
Service Tax	2250	Service Tax		

Total	20450	24832	4382

The Corporation was asked to justify the irregularity vide Audit Requisition No. 74/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence short recovery of dumping charges as stated above may either be justified or action to recover the said amount from the concerned may be ensured under intimation to the audit.

12. Extra financial burden of ₹ 13.23 crore on MC Exchequer on account of water supply.

From the perusal of the record/information supplied to audit, the position of procurement cost of water supply from IPH Department and water supply charges collected from consumers during FY 2013-14 was as under:-

Cost of water	Total demand	Difference	Rates charged	Rates charged by MC
supplied by	raised by MC	(Rs.)	by IPH Deptt.	from consumers
IPH Deptt.	from consumers		From MC(Rs.Per	(Rs.Per thousand liter)
(Rs.)	(Rs.)		thousand liter)	
27.15 crore	13.92 crore	13.23	Rs.18.92	1.Domestic Rs.165/
		crore		968p.m. within / outside
				MC limits
				2. Commercial Rs.38.95
				(minimum) per thousand
				ltr. within and Rs.3000
				per month outside MC
				limits
				3. Construction Rs.71.40
				4. Govt. Institutions

Rs.38.95	
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From the above stated position, it is clear that the rates charged by IPH Department for supply of water and average rates charged by the MC from consumers are more or less same but despite that there was surprisingly a huge gap of Rs.13.23 crore on account of procurement cost and collection charges of water supply in one Year itself which should had not been in view of the rates being paid and charged by the MC. This has put extra financial burden on the MC Exchequer which is not only affecting the financial health of the Corporation but also hampering the pace of development activities. Further as per the recommendation of 3rd SFC also, there should not be any such gap particularly where water supplier is IPH Deptt. as the entire procurement cost is required to be recovered from the consumers. Accordingly the Corporation was asked to intimate the reasons and circumstances leading to above said huge gap of Rs.13.23 crore besides steps taken to plug this gap & justify the irregularity vide Audit Requisition No. 95/2016, dated 27.2.2016 but no reply/justification was submitted till conclusion of audit. Therefore, needful may be done now under intimation to the audit.

13.Expenditure

Establishment Expenditure of ₹ 1228.79 lacs has been incurred in contravention to the Provisions of Section 75(1) of HP Municipal Corporation Act 1994

In view provision contained in Section 57(1) of HP Municipal Corporation Act, 1994, the expenditure on establishment shall not exceed one third of the total expenditure of the Corporation whereas from the perusal of income & expenditure statements for the period from 4/2013 to 3/2014, it was observed that the expenditure on establishment to the tune of Rs.1228.79 lacs i.e15.63% was incurred excess in contravention of provisions of the ibid section as per detail given below:-

Year	Total	Admissible	Expenditure	Irregular	%age of
	Expenditure	expenditure on	incurred on	expenditure	excess
	excluding	establishment	establishment	on	expenditure
	Depreciation	i.e.1/3 rd of total		Establishment	on
	and Provisions	expenditure			establishment
	(Rs. in Lacs)	(Rs. in Lacs)	(Rs. in Lacs)	(Rs. in Lacs)	
2013-14	7861.13	2620.38	3849.16	1228.79	15.63%

The irregularity may either be justified and got regularized from the competent Authority besides to ensure incurring of the expenditure on establishment as per provisions of the Act in future with intimation of compliance to the audit.

13.1 Recoveries of ₹ 15.14 Lac (approx.) due to overpayments of pay & allowances and pensionary & other retirement benefits to the employees

During the test audit of service records of employees put up to Audit the following irregularities have been noticed having financial implication of more than Rs.15.14 Lakh:-

13.1.1 In the following cases pay was revised retrospectively to the lower side but the recoveries of pay & allowances resulting thereof tentatively Rs.11.50 Lakh were not effected till date despite the fact that the concerned employee stands superannuated and retirement benefits released to them in most cases which is a serious financial irregularity & is a matter of concern:-

Sr.	Name of	Revised	pay	Date	from	Last Pay	Last	Pay	Difference	of	Remarks
					FF						

No.	Employee &	fixation order	which revised/	drawn	revised	Pay/Period &	
	Designation	no.& date/	date of	(Rs.)	(Rs.)	tentative	
		service book	superannuation			Amt. Of	
		page no.				recovery	
						(Rs.)	
1	Sh.Madan	न॰ नि॰ शि॰ /	01.05.02/			940+DA p.m./	Retireme
	Singh Verma,	स्था∘सहा/37/	28.02.15	19460+	19320+	01.05.02to	nt
	Jr.Asstt.	स/2015/-363 Dt.		4400GP	3600GP	28.02.15=	benefits
		05.02.15		=23860	=22920	12Y10M &	stands
						Rs.1.25Lac.	released.
2	Smt.Gayatri	न॰ नि॰ शि॰ /	01.01.94/	19460+	18050+	2610+DA p.m	retiremen
	Sharma,Jr.Asstt	स्था∘सहा/584/	31.03.15	4400GP	3200GP	/01.01.94to	t
		स/2015/-2924		=23860	=21250	31.03.15=	benefits
		Dt. 13.08.15				21Y3M&	stands
						Rs.3.25Lac.	released
3.	Sh.Jayoti	ন৹ নি৹ शि০/	01.07.98/	20780+	19380+	2000+DA p.m	retiremen
	Prakash	स्था∘सहा/572/	31.01.13	4200GP	3600GP	/01.07.98 to	t t
	Sharma	आर॰बी॰/2013 -		=24980	=22980	31.01.13=	benefits
	,Jr.Asstt.	1996Dt.24.06.13				14Y7M& Rs.2.25Lac.	stands released
4.	Smt.Shakuntla	ন৹ নি৹ থিি০ /	01.01.96/	19830+	19890+		retiremen
4.						740+DAp.m.	t
	Devi,Jr.Asstt.	स्था॰सहा/2014-	31.03.15	4400GP	3600GP	/	t benefits
		1607 Dt.		=24230	=23490	01.01.96to	stands
		17.05.14				31.03.15=	released
						19Y3M&	
						Rs.1.25Lac.	
5.	Sh.Ishwar Dass	न॰ नि॰ शि॰ /	08.09.08/	16310+	15510+	2400+DA	retiremen
	,Sr.Clerk	स्था∘सहा/364/	30.04.15	4400GP	2800GP	p.m	t
		स/2015 -1397		=20710	=18310	/08.09.08to	benefits
		Dt. 29.04.15				30.04.15=	stands
						6Y7M23D&	released
						Rs.1.55Lac.	
6	Sh. Baggi Ram	न॰ नि॰ शि॰ /	01.03.99/	19100+	18790+	1510+DA	retiremen
	,Jr.Asstt	स्था॰सहा/ 777/	31.08.15	4800GP	3600GP	p.m	t
		स/2015 -3184	-	=23900	=22390	/03.01.2000t	benefits
		Dt. 31.08.15				0	stands
						31.08.15=	released
						51.00.10-	

					15Y7M29D&	
					Rs.1.95Lac.	
Total				11.50 Lac		

13.1.2 In the following cases irregularities were observed in the matter of pay fixation which will result over payment of pay & allowances tentatively Rs.2.27 Lakh+DA:-

13.1.2.1 Sh. Madan Singh Verma, Jr.Asstt. (DOR 28.02.15)

His pay fixation was revised retrospectively vide office order no. न॰ नि॰ शि॰ / स्था॰सहा/37स//2015/-363 Dated 05.02.15 in which he was granted the benefit of higher pay scale of Rs.5480-8925 under ACP Scheme on completion of 8 years service on the post of Jr. Asstt. w.e.f. 06.05.99 whereas in accordance with clarificatory instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99, the next higher scale in his case will be protected higher pay scale of Rs.5000-8100 which has been allowed as a measure personal to him consequent upon revision of pay scale w.e.f. 01.01.96. This irregularity resulted into grant of higher Grade Pay of Rs.3600 than actually due Rs.3200 consequent upon revision of pay scale w.e.f. 01.01.06. Since Jr. Asstt. were allowed higher grade pay of Rs.3600 under HP Civil Services (Category/post wise Revised pay)Rules,2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay & allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP3600-3200=400x81M) Plus Dearness Allowance /other allowances, which may be exactly worked out at own level after reviewing the aforesaid pay fixation order dated 05.02.15 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.2 Sh Jayoti Parkash Sharma, Jr.Asstt. (DOR 31.01.13)

His pay fixation of was revised retrospectively vide office order no. न॰ नि॰ शि॰ / स्था॰सहा/572॰बी॰आर//2013 -1996 Dated 24.06.13 in which he was granted the benefit of higher pay scale of Rs.5480-8925 under ACP Scheme on completion of 8years service on the post of Jr. 01.07.95/01.01.96 whereas in accordance with clarificatory Asstt. w.e.f. instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99 ,the next higher scale in his case will be protected higher pay scale of Rs.5000-8100 which has been allowed as a measure personal to him consequent upon revision of pay scale w.e.f. 01.01.96.This irregularity resulted into grant of higher Grade Pay of Rs.3600 than actually due Rs.3200 consequent upon revision of pay scale w.e.f. 01.01.06. Since Jr. Asstt. were allowed higher grade pay of Rs.3600 under HP Civil Services (Category/post wise Revised pay)Rules,2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP3600-3200=400x81M) Plus Dearness Allowance /other allowances which may be exactly worked out at own level after reviewing the aforesaid pay fixation order dated 24.06.13 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.3 Smt. Shakuntla Devi Sharma, Jr.Asstt. (DOR 31.03.15)

Her pay fixation was revised retrospectively vide office order no. न॰ नि॰ शि॰/ स्था॰सहा/2014-1607 Dated 17.05.14 in which she was granted the benefit of higher pay scale of Rs.5480-8925 under ACP Scheme on completion of 8years service on the post of Jr. Asstt. w.e.f.

01.03.98 whereas in accordance with clarificatory instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99, the next higher scale in her case will be protected higher pay scale of Rs.5000-8100 which has been allowed as a measure personal to her consequent upon revision of pay scale w.e.f. 01.01.96. This irregularity resulted into grant of higher Grade Pay of Rs.3600 than actually due Rs.3200 consequent upon revision of pay scale w.e.f. 01.01.06. Since Jr. Asstt. were allowed higher grade pay of Rs.3600 under HP Civil Services (Category/post wise Revised pay)Rules,2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP3600-3200=400x81M) Plus Dearness Allowance /other allowances, which may be exactly worked out at their own level after reviewing the aforesaid pay fixation order dated 17.05.14 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.4 Sh. Baggi Ram, Jr.Asstt. (DOR 31.08.15)

His pay fixation was revised retrospectively vide office order no. $\pi \circ \widehat{rr} \circ \widehat{rr}$

scale w.e.f. 01.01.06. Since Jr. Asstt. were allowed higher grade pay of Rs.3600 under HP Civil Services (Category/post wise Revised pay)Rules,2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP3600-3200=400x81M) Plus Dearness Allowance /other allowances which may be exactly worked out at their own level after reviewing the aforesaid pay fixation order dated 24.06.13 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.5 Sh. Ishwar Dass, Sr. Clerk (DOR 30.04.15)

His pay fixation ws revised retrospectively vide office order no. न॰ नि॰ शि॰ / स्था॰सहा/364स//2015-1397 Dated 29.04.15 in which he was granted the benefit of higher pay scale of Rs.4400-7000 under ACP Scheme on completion of 8years service on the post of Sr.Clerk w.e.f. 08.09.2000 whereas in accordance with clarificatory instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99, the next higher scale in his case will be protected higher pay scale of Rs.4020-6200 which has been allowed as a measure personal to him consequent upon revision of pay scale w.e.f. 01.01.96. This irregularity resulted into grant of higher Grade Pay of Rs.2800 than actually due Rs.2400 consequent upon revision of pay scale w.e.f. 01.01.06. Since Clerks were allowed higher grade pay of Rs.3200 under HP Civil Services (Category/post wise Revised pay) Rules, 2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP2800-2400=400x81M) **Plus Dearness Allowance**

/other allowances. which may be exactly worked out at their own level after reviewing the aforesaid pay fixation order dated 29.04.15 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.6 Smt. Gayatri Devi Sharma, Sr.Clerk (DOR 31.03.15)

Her pay fixation was revised retrospectively vide office order no. न॰ नि॰ शि॰ / स्था॰सहा/584स//2015/-2924 Dated 13.08.15 in which she was granted the benefit of higher pay scale of Rs.1365-2410/4400-7000 under ACP Scheme on completion of 8years service on the post of 01.01.94/01.01.96 whereas in accordance with Sr. Clerks w.e.f. clarificatory instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99 ,the next higher scale in her case will be protected higher pay scale of Rs.4020-6200 instead of Rs.4400-7000 which has to be allowed as a measure personal to her consequent upon revision of pay scale w.e.f. 01.01.96. This irregularity resulted into grant of higher Grade Pay of Rs.2800 than actually due Rs.2400 consequent upon revision of pay scale w.e.f. 01.01.06. Since Sr. Clerks were allowed higher grade pay of Rs.3200 under HP Civil Services (Category/post wise Revised pay) Rules, 2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP2800-2400=400x81M) Plus Dearness Allowance /other allowances, which may be exactly worked out at their own level after reviewing the aforesaid pay fixation order dated 13.08.15 or else pay fixation may be justified as per relevant rules/instructions.

13.1.2.7 Smt. Indira Chandel, Sr. Clerk (DOR 30.09.13)

Her pay fixation was revised retrospectively vide office order no. न॰ नि॰ शि॰ / स्था॰सहा/1106/स/2013-3701 Dated 30.11.13 in which she was granted the benefit of higher pay scale of Rs.4400-7000 under ACP Scheme on completion of 8 years service on the post of Sr. Clerk w.e.f. 14.07.02 whereas in accordance with clarificatory instructions issued by the Finance Deptt. Govt. of HP vide letter no. Fin (PR) B (7)-51/98 dated 09.07.99, the next higher scale in her case will be protected higher pay scale of Rs.4020-6200 which has been allowed as a measure her consequent upon revision of pay scale w.e.f. personal to 01.01.96. This irregularity resulted into grant of higher Grade Pay of Rs.2800 than actually due Rs.2400 consequent upon revision of pay scale w.e.f. 01.01.06. Since Sr. Clerks were allowed higher grade pay of Rs.3200 under HP Civil Services (Category/post wise Revised pay)Rules,2012 vide the Finance Deptt. Govt. of HP Notification no. Fin (PR) B (7)-64/2010 dated 27.09.12 w.e.f. 01.10.12, therefore exact recovery period of pay &allowances will be w.e.f. 01.01.06 to 30.09.12= 81Months and tentatively recovery amount will be Rs. 32400(GP2800-2400=400x81M) Plus Dearness Allowance /other allowances which may be exactly worked out at their own level after reviewing the aforesaid pay fixation order dated 05.02.15 or else pay fixation may be justified as per relevant rules/instructions.

13.1.3 Excess payment of encashment of Earned Leave for ₹ 0.21 lac

In the following cases encashment of Earned Leave was sanctioned/ paid in Excess than actually due to the employees to the tune of Rs.21331:-

Sr.	Name of	No. of days	No. of days	Excess	Remarks
No.	Employee	of EL	of EL	Amt. of EL	
		encashment	encashment	encashment	

		paid/Amount	Due/Amount	paid (Rs.)	
1.	Sh.Jayoti	300D/	299D/	1379	on 01.01.13
	Prakash Sharma	B.Pay19380	B.Pay19380		opening balance of
	,Jr.Asstt.	G.Pay 3600	G.Pay 3600		EL brought forward
	,	DA 18384	DA 18384		300+9 days
		(80%)	(80%)		instead of 300
		Total 41364	Total 41364		days.On
		x300/30=	x299/30=		01.01.13to31.01.13
		Rs.413640	Rs.412261		EL due=3days
		(Sanctioned			Less 25 to
		vide N-8 to			28.01.13 = 4days
		13 of P.file)			EL availed. Hence
					EL due as on
					31.01.13 =299 days
					(300+3-4)
2.	Sh. Ram Lal,	299D/	282D/	19952	(1)For the period
	Safai Jamadar	B.Pay14880	Pay14880		01.07.98to30.06.99=
		G.Pay 1650	G.Pay 1650		12M, Cr. Of EL
		DA 18679	DA 18679		given 45Days than
		(113%)	(113%)		30Days due.
		Total 35209	Total 35209		Hence excess Cr.
		x299/30=	x282/30=		of EL = 15 Days.
		Rs.350916	Rs.330964		(2)Cr. Of EL for
		(Sanctioned			June,15 granted
		vide N-27 to			twice ,First on
		31 of P.file)			01.01.15 &
					secondly on
					01.07.15 Hence
					excess Cr. Of EL
					= 2Days. Therefore
					total excess Cr. Of
					EL=17Days.
		Total		21331	

13.1.4 Excess payment of retiral benefits ₹ 1.16 lac.

In the following cases excess payment of pensionary benefits / pay & allowances approximately Rs.1.16 Lac were sanctioned/paid due to wrong calculations of qualifying service, or irregular grant of annual increments & EL:-

Smt. Indira Chandel, Sr. Clerk (DOR 30.09.13)

She was initially appointed Clerk on Ad-hoc basis in the pay scale of Rs.950-1800 vide Office Order no.MCS/EA/89/3089 dated 13.07.89 w.e.f. 13.07.89(P-85 of Personal file vol.1&P-4 of S/book vol.1).Her Ad-hoc services as Clerk were regularized w.e.f.30.05.94 vide Office Order no. न॰ नि॰ शि॰ / स्था॰सहा/94/1328 dated 30.05.94(P-146 of Personal file vol.1&P-4 of S/book vol.1).Thus having total initial Ad-hoc service of 4Y10M19D(13.07.89to30.05.94).

Pensionery benefits were sanctioned to her vide PPO no. 1251/2013-14 on the basis of last pay drawn Rs.13700+2800GP=16500 for nett. Qualifying service of 22Y 3M which also includes aforementioned Ad-hoc service period of 4Y10M19D (13.07.89to30.05.94) irregularly because as clarified by the Finance Deptt. Vide letter no.Fin(Pen)A(3)-1/91& Fin(Pen)A(3)-1/2001 Dated 16.06.93 & 19.07.04, the initial ad-hoc service will not be counted as qualifying service for the grant of pensionary benefits. Resultantly DCRG was sanctioned /paid in excess of Rs.74250 as detailed below:-

Pay	Last	Q.S.	&	Amt.	Q.S.	&	Amt.	Amt.	of	Remarks
Drawn(Rs.)		Of	D	OCRG	Of	0	OCRG	DCRG	paid	
		paid(F	Rs.)		Due(I	Rs.))	in	excess	

			(Rs.)	
B.Pay13700	22Y 3M or <u>45</u>	17Y4M11D or	74250	
G.Pay2800	<u>half years</u>	<u>35 half years</u>		
Total=16500	29700x45/4	29700x35/4		
DA(80%)=13200	=334125	=259875		
G.Total=29700				

13.1.4.1 Smt. Kanta Devi, Mazdoor(DOR 09.09.14 on medical grouds)

Her date of Appointment as mazdoor was 04.07.96 .Therefore for the period 04.07.96 to31.12.96=5 completed months 14 days of advance Cr. of EL were given instead 13Days of EL actually due. Hence excess Cr. of EL=I day.

Further vide office order no. & date 'nil' EL of 37 days w.e.f. 07.09.10 to13.10.10 was sanctioned (P-154 of personal file vol.1) but in EL account entered only 7 days w.e.f. 07.09.10 to13.09.10. Hence Less debit of EL=30 days.

(A)On 29.02.12 EL=106 days was shown due in EL account but as a consequence of errors narrated at (a)&(b) above only 75 days(106-31) of EL were due on this date. This leads to irregular sanction of EL for 106 days w.e.f. 7.12.11to 21.03.12 against the actual EL due =75days.Since on this date no other leave were due to her ,therefore irregular sanction of EL resulted into excess payment of pay &allowances to the tune of Rs.18503 as detailed below:-

Pay as on date(Rs.)	Days for which paid	Amount paid in
	in excess	excess(Rs.)
B.Pay9070	31Days	(i)Feb.2012=10days
G.Pay1900		18101x10/29=6242
Total=10970		(ii)Mar.2012=21days

Till completion of audit, retirement benefits were not yet sanctioned, therefore, it is advised that while calculating the qualifying service & retirement benefits, irregularity pointed out above may also be accounted for.

13.1.4.2 Smt.Maya Devi, Safai Staff (DOR 30.04.13)

Consequent upon grant of annual increment on 01.04.12 her pay was fixed at Rs.8470+1400GP=9870(P-8&9of S/book).She remained on LWP (leave without pay) for 67days i.e 20 & 21.04.12=2days and w.e.f.11.07.12to13.09.12=65 days. This being non qualifying period, would result into deferment of date of next increment due to her on 01.04.13 to 01.06.13 under FR 26 but for her superannuation on 30.04.13, the next AI after 01.04.12 was not due to her. However on the contrary, by ignoring the effect of above mentioned LWP of 67 days, she was sanctioned annual increment irregularly on 01.04.13 fixing pay at the stage of Rs.8770+1400GP=10170(P-8&9of S/book) which resulted into excess payment of pay & allowances and also retirement benefits to the tune of Rs.15560 as per detail given below :-

(A) Pay & allowances for the month of April,2013

Pay Drawn (Rs.)	Pay Due (Rs.)	Excess
		Payment(Rs.)
B.Pay8770	B.Pay8470	540
G.Pay1400	G.Pay1400	
Total=10170	Total=9870	

DA(80%)=8136	DA(80%)=7896	
G.Total=18306	G.Total=17766	

(B)Retirement benefits

These were sanctioned vide PPO no. 1231/2013-14 for nett qualifying service of 15Y10M01D on pay of Rs.8770+1400GP=10170 but are actually due on pay of Rs.8470+1400GP=9870.Hence Excess payment made is as under:-

(1) Pension

Pension sanctioned/	Pension Due (Rs.)	Excess	Tentative
Drawn (Rs.)		Payment(Rs.)	amount of
			overpayment
			till 31.12.15
50%of	50%of	150+Dearness	4800+Dearne
Rs.8770+1400GP=1017	Rs.8470+1400GP=9870	Relief per	ss Relief
0	i.e.Rs.4935p.m.	month	
i.e.Rs.5085p.m.			

II. Retirement Gratuity for qualifying service of 16years or 32half years

Gratuity	Gratuity Due (Rs.)	Excess Payment(Rs.)
sanctioned/Drawn		
(Rs.)		
B.Pay8770	B.Pay8470	4320
G.Pay1400	G.Pay1400	
Total=10170	Total=9870	
DA(80%)=8136	DA(80%)=7896	
G.Total=18306	G.Total=17766	

306x32/4=146448

III. Commutation of pension

sanctioned/Drawn (Rs.)	Due (Rs.)	Excess Payment
		(Rs.)
40%of 5085=2034	40%of 4935=1974	5900
2034x12x8.194=2,00,000	1974x12x8.194=1,94,100	

13.1.4.3 Smt. Usha, Safai Staff (DOR 30.11.13)

Consequent upon grant of annual increment on 01.01.07 her pay was fixed at Rs.7100+1400GP=8500.She remained on LWP (leave without pay) for 47days i.e from 12 to 26.08.07=15days and w.e.f. 20.10.07 to 20.11.07=32 days. This being non qualifying period, would result into deferment of date of next annual increment due to her on 01.01.08 to 01.02.08 under FR 26 but contrary to rules she was sanctioned annual increment irregularly on 01.01.08 and thereafter on 1st January each year till 2013 by ignoring the effect of above mentioned LWP of 47 days which resulted into excess payment of pay & allowances of Rs.2427 as per detail given below:-

Period	Pay Drawn	Pay Due	Difference	DA(Rs.) /	Excess		
	(Rs. per	(Rs. per	(Rs. per	Rate(in%)	Payment		
	month)	month)	month)		(Rs.)		
01.01.08to31.01.08=1m	7360+1400	7100+1400	260	31/(12%)	291		
01.01.09to31.01.09=1m	7630+1400	7360+1400	270	59/(22%)	329		
01.01.10to31.01.10=1m	7900+1400	7630+1400	270	95/(35%)	365		
01.01.11to31.01.11=1m	8180+1400	7900+1400	280	143/(51%)	423		
01.01.12to31.01.12=1m	8470+1400	8180+1400	290	189/(65%)	479		
01.01.13to31.01.13=1m	8770+1400	8470+1400	300	240/(80%)	540		
Total							

13.1.4.4 Sh.Gurmeg, Safai Staff (DOR 31.07.14)

Consequent upon grant of annual increment on 1/11.02.04 his pay was fixed at Rs.5000. He remained on LWP (leave without pay) for 52days i.e from 21.05.04 to 19.06.04=30days and w.e.f. 20.06.04 to 11.07.04=22 days. This being non qualifying period, His date of next annual increment due on 01.02.05 was deferred to 25.03.05 under FR 26 & pay fixed at Rs.5320 revised to Rs. 9900+1650GP in Pay Band Rs.4900-10680+1650GP w.e.f. 01.01.06. Accordingly the next annual increment thereafter shall fall due on completion of 12 months qualifying service period i.e on 1st March every year but contrary to rules, he was sanctioned annual increment irregularly on 01.02.06 and thereafter on 1st February each year till 2014 which resulted into excess payment of pay & allowances of Rs.5161 as per detail given below :-

Period	Pay Drawn	Pay Due	Difference	DA(Rs.)/	Excess	
	(Rs. per	(Rs. per	(Rs. per	Rate(%)	Payment	
	month)	month)	month)		(Rs.)	
01.02.06to28.02.06=1m	10250+1650	9900+1650	350	0/(0%)	350	
01.02.07to28.02.07=1m	10610+1650	10250+1650	360	22/(6%)	382	
01.02.08to29.02.08=1m	10980+1650	10610+1650	370	44/(12%)	414	
01.02.09to28.02.09=1m	11360+1650	10980+1650	380	84/(22%)	464	
01.02.10o28.02.10=1m	11750+1650	11360+1650	390	137/(35%)	527	
01.02.11to28.02.11=1m	12160+1650	11750+1650	410	209/(51%)	619	
01.02.12to29.02.12=1m	12580+1650	12160+1650	420	273/(65%)	693	
01.02.13to28.02.13=1m	13450+1650	13010+1650	440	352/(80%)	792	
01.02.14to28.02.14=1m	13910+1650	13450+1650	460	460/(100%)	920	
Total						

The Corporation was asked to justify the irregularity vide Audit Requisition No. 56/2016, dated 9.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularities may be accounted for and after proper scrutiny of each case as per relevant Rules/instructions the exact recovery amount be worked out & ensured besides taking action in other such similarly situated cases during the Audit period which may be scrutinized by the Corporation at its own level.

13.2 Irregular transfer of ₹ 171.02 lac from eht ot dnuf CM Pension Fund

Rule 3(3) of H.P. Municipality Employees (Pension, Gratuity & GPF) Rules, 2000 provides that "a Municipality shall make monthly contributions towards Pension and Gratuity Fund @ 12% and 5% respectively on the maximum of the time pay scale of employees of the Municipality". But on perusal of the record put to audit, it has been observed that the Corporation has transferred Rs.1,71,02,722 as extra/excess amount from MC fund to Pension fund over & above, the above prescribed %age as per detail given below. Hence, transfer of excess amount to Pension Fund in contravention of above said rule may either be justified & got regularized from the competent authority or transferred back to the MC fund under intimation to audit. In future the contributions to the Pension Fund may be ensured as per provisions of rules framed in this regard:-

Cash book	Date	Bank Receipt	Extra amount		
page		Voucher	transferred(Rs.)		
126	1.4.13	3	4,189,346		
127	1.5.13	30	20,00,000		
128	14.5.13	44	21,84,352		
129	4.6.13	61	23,00,000		
130	3.7.13	92	22,00,000		
131	24.7.13	119	10413376		
133	6.8.13	131	22,00,000		
134	4.9.13	162	2500000		
134	4.9.13	122	0		
135	4.10.13	189	23,50,000		
136	1.11.13	215	25,50,000		

136	2.12.13	217	27,55,549
137	7.12.13	251	26,00,000
138	1.1.14	274	26,50,00
139	5.2.14	313	26,50,000
141	3.3.14	nil	26,50,000
	17,102,722		

13.3 Irregular payment of Pay & Allowances amounting to
₹ 186.15 lac to different categories over and above the sanctioned posts during the year 2013-14.

As per Section 67 of the Municipal Corporation Act, 1994 read with Section 6(1) of the H.P. Municipal Services Act 1994, the recruitment to various posts in the Municipal Corporation/ Municipalities shall be made on the recommendation of the Service Selection Committee constituted at the level by the State Government. From the perusal of the information with regard to the sanctioned strength/filled up posts supplied to the audit Annexure'E', it has been observed that the Municipal Authorities has filled the posts of different categories over and above the sanctioned strength as detailed below without obtaining the necessary sanction/approval with regard to creation/filling up the said extra posts from the competent authorities in the State Government. Resultantly, the Corporation has incurred irregular expenditure on the payment of pay and allowances amounting to Rs.1,86,15,120 (approx.) during the year 2013-14 itself as per detail given below:-

Sr.	Name of	No. of	Post	Excess	Date of	Pay	Total	Total	Remarks
No	category	Sanctioned	filled	filled	filling of	Band/GP	emolument	payment	
		posts as	up as	posts	posts	p.m.(Rs.)	paid p.m.	during F.Y	
		on 31-3-14	on				per post	2013-14	

			31-3-14				(Rs.)	(Rs.)	
1	Driver	19	33	14	Post	5910-	8240	115360x12	Total
					were	20200+	(Initial	=1384320	payment
					filled	2000GP	start)x14		has
2	De-rating	9	31	22	during	4900-	6200x22	136400x12	been
	mate/othe				the year	10680+		=1636800	calculate
	r Mate				2013-14	1300GP			d on the basis of
3	Mason	11	21	10		5910-	7810x10	78100x12	initial of
						20200+		=937200	Pay
						1900GP			Band
4	Mazdoor	229	426	197		4900-	6200x197	1221400x12	and GP
						10680+		=14656800	paid
						1300 GP			Р.М.
	Total	268	511	243				18615120	exclusive
									of D.A.
									and
									other
									Allowanc
									es

The Corporation was asked to justify the irregularity vide Audit Requisition No. 33/2016, dated 21.1.2016 but no reply/justification was submitted till conclusion of audit. Hence filling of posts over & above the sanctioned strength and payment of pay & allowances of Rs.1,86,15,120 made against these posts may either be justified or the irregularity be regularized with the sanction of the competent Authority under intimation to the Audit.

13.4 Over payment of salary of ₹ 3,940 to Sh. Naresh Kumar, Fitter Gr.I
From the perusal of service book of Sh. Naresh Kumar S/O Sh. Hari Ram, Fitter Gr.I (page 8 & 9 of service book Vol. II) and pay bill for the month of Feb 2014 paid in March 2014, it has been observed that the basic pay of the official was Rs.12,080+ Rs.2,400 Grade Pay (DNI 1.2.2015) But he was paid at higher rate Rs.14,050+ Rs.2,400 Grade Pay which resulted into payment of excess salary of Rs.3,940 for the month of Feb.2014 paid in March 2014 as under:-

Salary Due(Rs.)	Salary Drawn (Rs.)	Excess
		Paid(Rs.)
Basic Pay =12080	Basic Pay =14050	
Grade Pay =2400	Grade Pay= 2400	
DA(100%)= 14480	DA(100%)= 16450	
Total= 28960	Total= 32900	3,940

The Corporation was asked to justify the irregularity vide Audit Requisition No. 76/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence over payment of said salary may either be justified or the whole amount of excess payments made prior, during & after the audit period i.e. 2013- 14 to the official may be worked out at corporation level & ensured to be recovered from the concerned under intimation to audit.

13.5 Over payment of House rent allowance of ₹ 400

While auditing the pay bills for the month of Feb., 2014 paid in March 2014, it was observed that an amount of Rs. 400 on account of House Rent Allowance was paid to the following officials over and above the admissibility:-

Sr.	Name	of	Name c	of	Pay in	HRA	HRA	Excess
-----	------	----	--------	----	--------	-----	-----	--------

No.	employee	Department	the pay	admissible	Paid	paid
			band(Rs.)	(Rs.)	(Rs.)	(Rs.)
1	Sh. Joginder Kumar	WS&SD	10,300	1,000	1,200	200
2	Sh. Sheesh Ram	Health Deptt.	9,050	1,000	1,200	200
	Total					400

The Corporation was asked to justify the irregularity vide Audit Requisition No. 75/2016, dated 17.2.2016 but no reply/justification was submitted till conclusion of audit. Hence over payment of said HRA may either be justified or the whole amount of excess payments made prior, during & after the audit period i.e. 2013- 14 to the officials may be worked out at corporation level & may be recovered from the concerned under intimation to audit.

14. Irregularities of ₹ 3.22 lac pertaining to final payments of GPF & CPS

During the test audit of final payments of GPF & CPS and interest allowed to the subscriber during the Financial Year 2013-14, it has been observed that the interest @ 8.7% were allowed to the GPF & CPS subscribers at par with the HP State Govt. Employees but in the following cases of final payments the interest was allowed at lesser rates than the above said approved rates resulting payment of less interest amounting to Rs.173727(approx.).Besides in some cases subscription credited in GPF & CPS a/c were also not paid fully while making the final payments to the subscriber and the amount of Rs.148597 is still lying undisbursed to them even after lapse of considerable time from their retirement whereas under Rule 34 of GPF(CS)Rules,1960, the AO is duty bound to repay timely the whole amount to the subscriber of the Fund immediately on its becoming due in order to avoid payment of interest on delayed payments:-

Sr.	Name of the	Rate of Intt.	Amount	Amount	Amount of	Remarks
No.	Subscriber/Fund	& amount	of intt.	of intt.	undisbursed	
	A/c No.	allowed	Due @	Less	Subscription	
		(Rs.)	8.7%	paid	(Rs.)	
			(Rs.)	(Rs.)		
1	Sh. Mohan Lal/	4%/2331	5070	2739	20560	DOD
	GPF2244					12.04.13
2	Sh. Ram	4%/9807	21330	11523	18680	DOR
	Lubhaya/					30.09.13
	GPF2296					
3	Sh. Balwant/	4%/940	2045	1105	13056	
	GPF2314					
4	Sh. Banarsi	4%/9033	19647	10614		DOR
	Dass/					31.08.13
	GPF2400					
5	Sh. Ashok	4%/5470	11897	6427		DOR
	Kumar/					31.10.13
	GPF2526					
6	Sh.Randhir	4%/337	733	396		
	Kumar/					
	GPF2580					
7	Sh.Balwinder/	4%/10507	22853	12346		
	GPF2733					
8	Sh.Nokh Ram/	4%/1819	3956	2137		
	GPF2757					
9	Sh.Parkash	4.5%/6560	12683	6123	10000	DOR
	Chand /					31.03.14
	GPF2890					
10	Sh.Deep Kumar/	4%/3527	7759	4232		
	GPF2915					

11	Sh.Mohan	4%/6884	14973	8089		DOR
	Singh/ GPF2945					30.09.13
12	Smt.Kiran Bala /	4.5%/3666	7089	3422	12000	DOR
	GPF3041					31.12.13
13	Sh Noordin /	4%/5143	11186	6043		DOR
	GPF3045					31.07.13
14	Sh Jeet Singh /	4.5%/1790	3461	1671		
	GPF3049					
15	Sh Sant Ram	4%/2265	4926	2661	20000	DOR
	Verma /					30.04.13
	GPF3070					
16	Sh Buta Ram /	4%/416	905	489	8452	DOR
	GPF3081					30.04.13
17	Smt.Indira	4%/9681	21056	11375		DOR
	Chandel /					30.09.13
	GPF3197					
18	Smt. Asha/	4.5%/4641	8973	4332	5100	DOR
	GPF3237					31.12.13
19	Smt. Sheela /	4.5%/1781	3443	1662	5978	DOR
	GPF3293					31.10.13
20	Sh. Ram Saran	4.5%/16192	31305	15113	8500	DOR
	/ GPF3300					31.01.14
21	Smt. Maya /	4%/121	263	142	6847	DOR
	GPF3362					30.04.13
22	Smt. Usha/	4.5%/1371	2651	1280		DOR
	GPF3444					30.11.13
23	Smt. Dasi Devi/	4%/6910	15030	8120		
	GPF3533					
24	Sh. Gagan	4%/143	311	168		DOD
	Kumar /					08.12.12
	GPF3300					
25	Smt. Vidya/	4.5%/33059	63914	30855		DOR

	GPF3273					30.04.14
26	Sh. Yash Pal/	4%/1820	3958	2138	2600	
	CPS33	(910+910)	(1979+	(1069+	(1300+1300)	
			1979)	1069)		
27	Smt. Bimla/	4.5%/5686	10992	5306	16824	DOR
	CPS66	(2843+2843)	(5496+	(2653+	8412+8412	31.01.14
			5496)	2653)		
28	Sh. Kamal	nil(Progressi	3094	3094		
	Kumar/ CPS108	ve	(1547+	(1547+		
		Total	1547)	1547		
		213391)				
29	Sh. Dhyan	4.5%/9196	17778	8582		DOD
	Singh/ CPS110	(4598+4598)	(8889+	(4291+		14.12.13
			8889)	4291)		
30	Sh. Raj Kumar/	4%/1312	2854	1542		
	CPS337	(656+656)	(1427+	(771+7		
			1427)	71)		
	Total	162408	336135	173727	148597	

The Corporation was asked to justify the irregularity vide Audit Requisition No. 57/2016, dated 9.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularities may either be justified or payment of deposits be ensured after proper scrutiny of each case along with the amount worked out besides taking action in other such similarly situated cases during the Audit period which may be scrutinized by the Corporation at its own level.

15.Works

(1) Construction of Modern Slaughter House at Krishna Nagar, Shimla irregularities thereof

From perusal of the record put up to audit, it was observed that the work for construction of Modern Slaughter House at Shimla was allotted to M/S Micro Transmission System (MTS) (Lessee), B-37, Sector-88, Phase-II, Noida-201301(UP) for Rs.19.66 crore for supply, installation, testing and commissioning of plant & machinery by MTS and operation & maintenance of the same initially for a lease period of 5 years extendable to 15 years. Accordingly, Municipal Corporation, Shimla (lessor) has executed two agreements, i.e., General Agreement and Lease Agreement with above agency on dated 10th June. 2009. Clause 8 of the agreement provides that "MTS shall complete the construction, commissioning, installation of the entire project within 18 months from the date of approval of the final design and bill of quantities". Further clause 15 provides that "The Commissioner, Municipal Corporation of Shimla in exceptional circumstances may extend the period of completion and commissioning of the plant for a period of 2 months beyond the 18 months as mentioned in the clause 8 of this agreement. The Commissioner may further extend the period taking into consideration natural calamities, breaking of war, earthquake, strike of transporting agency etc." However, the MTS could not perform the agreement dated 10.6.2009 as the work at Boileaugani site was held up due to public resentment. Then MC Shimla approved new site at Krishna Nagar below Cart Road, Shimla and handed over the same to the contractor in September 2010 besides executing supplementary agreement with MTS. Accordingly, the contractor started the work in February, 2011. Due to non-execution of agreement of dated 10.6.2009 and shifting of site from Boileaugani to Krishna Nagar, the completion of project delayed & its cost also increased by Rs.6.76crore, i.e. from Rs. 19.66 to Rs.26.42 crore. From the latest payment made to the contractor vide 7th running bill on dated 15.9.2015, it appears that the work is still incomplete on this

date and not completed even after lapse of about more than four & half years from the date of handing over of site in September, 2010. In this work the following irregularities have been observed:-

15.1.1 Loss due to escalation of project cost by ₹ 6.76 crore

Due to failure of proper planning & selection of undisputed site before implementation of the project, the project cost enhanced by Rs.6.76 crore (Rs.26.42- Rs. 19.66) which otherwise could have been avoided.

<u>15.1.2 Loss of revenue about</u> ₹ <u>1.08 crore on account of yearly lease</u> rent for delayed period as a consequence of delay in implementation of <u>Project</u>

The construction was completed within 18 months from the date of start of work as per agreement dated 10.6.2009 which also got delayed considerably due to which public was deprived of the intended benefits of the scheme during delayed period. Besides, Corporation also suffered loss of return from the project about Rs.1.08crore (i.e @Rs.36 Lac for3years period) on account of yearly lease rent for delayed period of completion of said project.

15.1.3 Tender case, Measurement Books, copy of A/A & ES, Award letter along with rates of items, etc., have not been put up to audit despite several written as well as verbal requests.

<u>15.1.4 Non deduction of labour cess of ₹ 25.03 lac from the contractor</u>

Up to 7th running Bill, gross value of work done was shown Rs.25,02,71,187 on which labour cess @ 1% works out to Rs.25,02,712 was required to be deducted at source while making payments to the contractor as per Labour Commissioner, HP letter no. 1-2000(Lab.)BCWA dated 30.1.2009 but the same was not deducted and deposited with the H.P. Building and other Construction workers welfare Board . Thus undue

benefit was extended to the contractor to the extent in contravention of aforesaid Govt. Rules/instructions;

15.1.5 Less deduction of Income tax of ₹ 25.03 lac from the contractor

Tax u/s 194C of Income tax Act was required to be deducted @ 2% from the contractor but it was deducted @ 1% only. Hence, there was 1% less deduction of TDS from the contractor which works out to Rs.25,02,712 on gross value of work done of Rs.25,02,71,187. Thus undue benefit was extended to the contractor in contravention of provisions of aforesaid act. The corporation was asked to justify the irregularity vide Audit Requisition No. 96/2016, dated 27.2.2016 but no reply/justification was submitted till conclusion of audit. Hence the irregularities may either be justified or necessary action be taken in the matter under intimation to the Audit.

15.2 Irregularities in the payments of works bills

During the course of test Audit of works bills put up to Audit, the following irregularities have been observed:-

15.2.1 Non deduction of Labour Cess amounting to \gtrless 0.73 lac from the work bills of the Contractor

In the following cases, Labour Cess amounting to Rs.73181 was not deducted from the work bills of the Contractors which is irregular because as per Labour Commissioner, HP letter no. 1-2000(Lab.) BCWA dated 30.1.2009, it is required to be deducted @1% of total construction cost from the contractors & then got deposited with H.P. Building and other Construction workers welfare Board:-

Sr.	MB No. & Page/ Vr.	Contractor's/work 's Name	Gross	Amount of
No	No. & date		Amount of	Labour
			Work	Cess due
			bill(Rs.)	@ %1Rs.)
1	MB no. 1937/627 P-	Sh.Prem Lal	36235	362
	73to81(1 st & final	Providing Electrical rewiring		
	bill)Voucher no.2462	in different MC residences.		
	dated12.03.14=31163			
2	MB no. 2227/917 P-	Sh.Jeet Ram Thakur	153063	1531
	1to25(1 st & final	Special Repair of MC		
	bill)Voucher no.	quarter allotted to Sh. J.P.		
	2514 dated	Sharma,Cashier at Fountain		
	20.03.14=127229	Cottage G.F. Sabzi Mandi-		
		Shimla.		
3	MB no. 2103/793 P-	<u>Shri Dassu Ram</u>	143266	1433
	23to28(1 st & final	Ambulance road near Jagta		
	bill)Voucher no.	Niwas at Dingu Bawdi in		
	2463	W.N17(SH:C/o R/wall from		
	dated14.03.14=84568	RD 0/00to 0/06 phase I		
4	MB no. 2103/793 P-	<u>Shri Dassu Ram</u>	103987	1040
	24to28(1 st & final	Ambulance road near Jagta		
	bill)Voucher no.	Niwas at Dingu Bawdi in		
	2463	W.N17(SH:C/o R/wall from		
	dated14.03.14=62309	RD 0/06to 0/12 phase II		
5	MB no. 2107/797 P-	Shri Divesh THakur	405050	4051
	48to57(1 st & final	Re-surfacing of MC road&		
	bill)Voucher no.	path leading to Tutikandi		
	2475 dated	Dev Lodge RD		

	15.03.14=136794	0/0to0/500(SH: Re-surfacing		
		of road& path RD 0/0to0/500		
		in W.N.8)		
6	MB no. 2237/987 P-	ShriPadam Singh THakur	96974	970
	1to22(1 st & final	Repair of MC quarter		
	bill)Voucher no.	allotted to Sh.Pankaj Thakur		
	2457 dated	at Suji Line in W.N.12		
	10.03.14=80986			
7	MB no. 2226/916 P-	Shri Santosh Kumar	143047	1430
	10to16(1 st & final	C/o Ambulance road from		
	bill)Voucher no.	Annadale to Dhobighat RD		
	2464 dated	0/0 to0/115(SH: C/o R/wall		
	14.03.14=95290	from RD 0/057to 0/065 in		
		W.N.4)		
8	MB no. 2181/871 P-	<u>Shri Kameshwar Sharma-</u>	186833	1868
	1to21(1 st & final	Arki		
	bill)Voucher no.	A/A to MC quarter allotted		
	2560 dated 25.03.14,	to Sh.Deep Ram & Smt.		
		Barfi Devi at old Abkari(SH:		
		C/o Kitchen & Toilet)		
9.	MB no.2111/801P-	Sh.A.R.Butt	1103658	11037
	35to97	Renovation of MC Rest		
	(1 st R/ bill)	House (SH: Providing		
		flooring, wood work,		
		painting, distempering and		
		water supply & sanitary		
		fitting etc. In W.N.1)		
10	MB no.2153/843P-	<u>Sh.Kulbhushan Verma</u>	2576026	25760
	41to50	Providing sewerage facilities		
	(2 nd R/ bill)	for Sandal colony chakker		
	Voucher no. 51	area & Judicial complex at		
	dated 01.03.14	Chakker(SH: P/L 150mm dia		
		D.I. sewer line RD 0/0 to		

		0/1300 W.N.7)		
11	MB no. 2193/883 P-	Sh.A.R.Butt	155050	1551
	1to15(1 st & final	P/L 150mm dia D.I. sewer		
	bill)Voucher no.	line from H/O Sh. Anwar to		
	2458 dated 10.03.14	existing IPH manhole at		
		ldgah W.N.2)		
12	MB no. 1952/642 P-	Sh.Mahesh sood	224159	2242
	68 to 80 (1 st	Path from Anchal niwas to		
	R/bill) Voucher no.	Uttam niwas RD 0/0 to		
	2447 dated 06.03.14	0/200 Inder Nagar Dhalli		
		W.N.18(SH:C/o R/wall &		
		chequered tiles)		
13	MB no. 2192/882 P-	Sh.Vinod Verma	130979	1310
	20to25(1 st & final	Repair of 80mm dia G.I.		
	bill)Voucher no.	Pipe line from Happy child		
	2515 dated 20.03.14	school to Thakur Niwas		
		Kasumpati Shimla-9		
14	MB no. 2192/882 P-	<u>Sh.Ashok Verma</u>	237362	2374
	26to31& 39 to 43(1 st	P/L of 40mm dia G.I. Pipe		
	R/bill)Voucher no.	line from House no. A-146		
	2516 dated 20.03.14	to House no.A-157,Sector-3		
		New Shimla		
15	MB no. 2192/882 P-	Sh.Vinod Verma	420141	4201
	31to38(1 st & final	Repair of 200mm dia Water		
	bill)Voucher no.	Supply Line from Kasumpati		
	2515 dated 20.03.14	to New Shimla (SH:P/L of		
		200mm dia G.I. Pipe		
		line(Heavy grade) near CID		
		HQ Shimla-9)		
16	MB no. 2188/878 P-	<u>Sh.Babu Ram</u>	573613	5736
	59to68(1 st & final	P/L 150mm dia sewer line		
	bill) Voucher no. 54	from Sohan Lal Diwan		
	dated 21.03.14	Niwas to existing IPH Line		

		Patti Nallah in Krishnangar			
		Part II			
17	MB no. 2260/950 P-	<u>Sh.Rohit Sharma</u>	500000	5000	
	59to68(1 st & final	P/L 150mm dia sewer line			
	bill)Voucher no. 58	from DF Housing Board			
	dated 31.03.14	Colony Strawberry Hills to			
		Chauhan Niwas East View			
		Chotta Shimla			
18	MB no. 1764/454 P-	Sh.A.R.Butt	128539	1285	
	95 to 100 (1 st &	C/O CC Path from Railway			
	final bill) Voucher	track to Phagli Club via			
	no. 2458dated	Kusht Colony-Phagli RD			
	10.03.14	0/200 to 0/260 W.N.10			
	Total				

15.2.2 Excess payment of ₹ 622 to the contractor for non deduction of quantity of weep holes from the executed quantity of RR masonry

Name of Work: C/o Ambulance road from Annadale to Dhobighat RD 0/0 to 0/115(SH: C/o R/wall from RD 0/057to 0/065 in W.N.4)

Name of Contractor:__Shri Santosh KumarVoucher no. 2464 dated 14.03.14=95290

MB no. 2226/916 P-10to16(1st & final bill)

For the execution of total quantity 27.01cum of item no.4/4 of Abstract of cost 'RR massonary in F/P in CM 1:6', the contractor was paid Rs.66175 @Rs.2450cum (MB P-14). From the perusal of record entries of the item recorded at page-11 of the MB, it is observed that deduction of quantity of weep holes provided in R/wall was not made from the executed quantity of RR masonry whereas vide item no.7/7 of

Abstract of cost, payment of Rs. 3235 for total executed quantity of 32.35Rmt. @Rs100Rmt. was separately made to the contractor for providing weep holes of 4inch or mm100 dia CVPpipe in R/wall. Due to this irregularity, the contractor was paid in excess to the extent of quantity of weep holes provided in the R/wall which works out to x0.05x0.05x7/2232.35=0.254cum & excess amount paid @Rs2450cum =Rs.622

15.2.3 Excess payment of ₹ 531 to the contractor for wrong carry forward of executed quantity to Abstract of cost Name of Work: Special Repair of MC quarter allotted to Sh. Pankaj Thakur at Suji Line in W.N.12

Name of Contractor: Shri Padam Singh Thakur

Voucher no. 2457 dated 10.03.14=80986MB no. 2237/987 P-1to22 (1st & final bill)

The total executed quantity of item no. 1/4 "white glazed tiles 6mm thick in CM 1:3 in skirting" as per record entry was 15.32sqm (MB P-7) which was wrongly carried forward to Abstract of cost as 15.96sqm i.e excess by 0.64sqm(MB P-14). Due to this irregularity, the contractor was paid excess amount @Rs830sqmcumx0.64sqm =Rs.531

15.2.4 Suspected misappropriation due to non accountal of serviceable material to be obtained from dismantling item of works

During the course of Audit of works bills, it has been observed that in the following cases serviceable material obtainable from dismantling item of works was required to be worked out & certified in the concerned MB besides its accountal in MAS/stock register but neither

the required certification in MB nor accountal of material in MAS/stock register was done which suspect the misappropriation of said serviceable material by extended the undue favour to the contractor:-

Sr.	Name of item/MB no.&page	Total qty.	Rate	Amount
No.	······································	executed	(Rs.)	paid(Rs.)
	Name of Contractor: Sh.Jeet Ram		(,	P()
. ,	ie of Work: Special Repair of M		llotted to	Sh JP
	rma,Cashier at Fountain Cottage G	-		
1.	Item no.1/1(MB no.2227/917 P-		300per	894
	16) Demolition of stone	2.90Cum	cum	034
	massonary above G.L. including		Culli	
	stacking of serviceable material			
	& disposal of unserviceable			
	material within 20m lead	•	40 1	100
2.	Item no.2/2(MB no.2227/917P-16)	3 nos.	40each	120
	Demolition of doors, windows,			
	clerestory, ventilators etc.			
	Name of Contractor: Sh. Padam S	•		
Nam	e of Work: Special Repair of MC	C quarter allo	otted to	Sh.Pankaj
Thak	kur at Suji Line in W.N.12	ſ	ſ	
1.	Item no.E.I./1(MB no.2237/987 P-	1.72cum	592per	1018
	19) Demolition of Brick work		cum	
	above G.L. up to floor two			
2.	Item no.E.I./2(MB no.2237/917 P-	4 nos.	40each	160
	19) Taking of doors, windows,			
	clerestory, etc.			
(C)	Name of Contractor: <u>Sh.Mahesh s</u>	sood		
Nam	e of Work: Path from Anchal niw	vas to Uttam	niwas I	RD 0/0 to
0/20	0 Inder Nagar Dhalli W.N.18(SH:C/	o R/wall & c	hequered	tiles)
1.	Item no.E.I./Extra(MB no.1952/642	6.91cum	553per	3821
	P-16) Demolition of stone		cum	
	massonary above G.L. including			

	stacking of serviceable material &		
l	disposal of unserviceable material		
	within 20m lead		

15.2.5 Excess payment of ₹ 0.08 lac to the contractor by approving/paying higher rate for execution of Extra item of work

Name of Work: Providing sewerage facilities for Sandal colony chakker area & Judicial complex at Chakker(SH: P/L 150mm dia D.I. sewer line RD 0/0 to 0/1300 W.N.7) Name of Contractor: <u>Sh.Kulbhushan Verma</u> Voucher no.51 dated01.03.14=1143599 MB no.:2153/843P-41to50 (2nd R/bill)

For the execution of extra item: E.I. /6 of Abstract of cost (MB P-49) "Providing & fixing DI tee 150x150x100mm". The contractor was paid Rs.9600 for total executed quantity of 3nos.@3200each but from the perusal of analysis of rates of the Extra Item, it was observed that the rate was actually worked out Rs.2847 which was wrongly taken as Rs.3847 & approved by restricting it to Rs.3200each (Annexure'G'). This irregularity resulted into excess payment of Rs.1059 (3no.x Rs.353 (Rs.3200-2847) to the contractor.

Name of Work: Repair of 80mm dia G.I. Pipe line from H. No.A-146 to H.No. A-157 Sector- 3 New Shimla (MB no. 2192/882 P-26 to 31&39to43) Name of Contractor: Sh.AShok Verma

Voucher no. 2516 dated 20.03.14=Rs.203724 (1st R/ bill)

In the following cases, it was observed that for the execution of Extra/Substituted item of work, the contractor was paid higher rate approved by the authorities on the basis of overall premium of contract whereas the same was required to be approved/paid on the basis of

premium of item of similar class of work included in the contract under clause 12 of the Agreement. This irregularity resulted into excess payment of Rs.7027 to the contractor as detailed below:-

<u>Premium of similar class of work item included in the contract</u> A. Item no.5 of Agreement "P/L CC 1:2:4(40mm Aggr.) curing complete excluding cost of form work in F/P

Rate as per HPSR 2009&taken in estimate=3130.20

Rate quoted/awarded to contractor=Rs2600

Thus, Premium of the item=530.20(3130.20-2600)/3130.20=16.94% below

B. Item no.1of Agreement "Excavation in foundation, trenches etc. In all kinds of soil such as pick work, jumper work stacking the serviceable materials & soil separately but not more than 3mtr. Clear from edge of excavation & then returning the stacked soil in 15cm layer when required into plinth, sides of foundation etc., consolidating each deposited layer by ramming & watering & then disposal of all excavated earth as directed by Engineer-in-charge within all leads& lift.

Rate as per HPSR 2009&taken in estimate=Rs.180.55cum

Rate quoted/awarded to contractor=Rs150cum

Thus, Premium of the item=30.55(180.55-150)/180.50=16.92% below

Name	of	Total	Rate	approved	Rate r	equired to	Difference	Amount
Extra/Substitut	ed	executed	/paid(R	s.)	be pai	d(Rs.)	in rates	Excess
item of work		Qty.					(Rs.)	paid(Rs.)
7/E.I. Abst.	(MB	2.07cum	Rate	HPSR	Rate	HPSR	787/-per	1629
P-41) P/L	СС		2009=1	942.50	2009=1	942.50	cum	
1:6:12 (40	Dmm		<u>Add</u>	71.06%	<u>Add</u>	premium		

Aggr.)curing complete excluding cost of		overall premium = 1390.83 Total=3333.33but	16.94% below of similar class of work as per 'A'		
form work in F/P		Restricted to 2400/-per cum	above=(-) 329.06 Total=1613.44sa y 1613/-per cum		
10/E.I. Abst. (MB P-42) P/L CC 1:5:10 (40mm Aggr.)curing complete excluding cost of form work in F/P	1.45cum	RateHPSR2009=2064.30Add71.06%overallpremium= 1478.04Total=3542.34butRestrictedto3000/-per	RateHPSR2009=2064.30Addpremium16.94%below ofsimilarclassofworkasper'B'above=(-)349.69Total=1714.61say1715/-percum	1285/-per cum	1863
7/E.I. Abst. (MB P-41) Cutting in earth work and disposal of all excavated earth up to lead of 20 mtr. Pick, jumper, spade work	48.03cu m	RateHPSR2009=83.10Add71.06%overallpremium= 59.50Total=142.60percum	RateHPSR2009=83.10Addpremium16.92%below ofsimilarclassofworkasper<'B'	73.60/- per cum	3535
	1	Total	1		7027

(ii) Suspected Excess payment of ₹ 0.14 lac to the contractors due to doubtful wrong recording of measurements in MB

For the execution of extra item: E.I. /8 of Abstract of cost (MB P-41) "RR/polygonal Rubal masonary (uncoursed) with hard stone of approved quality in foundation & plinth including levelling with CC 1:6:12(20mm Aggr.) in CM 1:6", the contractor was paid Rs.152594 for total executed quantity of 58.69cum@2600per cum. From the perusal of detailed measurements recorded at MB P-28&29, it was observed that the RR masonry work done in stairs having 14 no. steps & riser of 0.15m as is clear from the detailed measurements of item of 20mm cement plaster in stairs recorded at MB P-20 (14 no.x0.15x 1.30=2.73sqm) but for calculation of executed qty. the dimension of riser seems to have been taken in cumulative for every higher step than 0.15m for each step. This irregularity resulted into excess payment of Rs.13520 to the contractor as detailed below:-

Qty. Calculated/paid as	Correct calculation of Qty.	Qty.	Rate	Excess
per MB	To be paid for	paid	(Rs.)	paid(Rs.)
		inExcess		
1x1.30x0.90x0.20=0.23cum	1x1.30x0.90x0.20=0.23cum	nil		
1x1.30x0.20x0.30=0.08cum	1x1.30x0.20x0.10=0.03cum	0.05cum		
1x1.30x0.30x0.38=0.15cum	1x1.30x0.30x0.08=0.03cum	0.12cum		
1x1.30x0.30x0.55=0.21cum	1x1.30x0.30x0.17=0.07cum	0.14cum		
1x1.30x0.30x0.72=0.29cum	1x1.30x0.30x0.17=0.07cum	0.22cum		
1x1.30x0.30x0.90=0.35cum	1x1.30x0.30x0.18=0.07cum	0.28cum		
1x1.30x0.30x1.05=0.41cum	1x1.30x0.30x0.15=0.06cum	0.35cum		
1x1.30x0.30x1.20=0.47cum	1x1.30x0.30x0.15=0.06cum	0.41cum		
1x1.30x0.30x1.37=0.53cum	1x1.30x0.30x0.17=0.07cum	0.46cum		
1x1.30x0.30x1.52=0.59cum	1x1.30x0.30x0.15=0.06cum	0.53cum		
1x1.30x0.30x1.67=0.65cum	1x1.30x0.30x0.15=0.06cum	0.59cum		
1x1.30x0.30x1.72=0.67cum	1x1.30x0.30x0.05=0.02cum	0.65cum		
1x1.30x0.30x1.87=0.73cum	1x1.30x0.30x0.15=0.06cum	0.67cum		
1x1.30x0.30x2.02=0.79cum	1x1.30x0.30x0.15=0.06cum	0.73cum		

Total	6.15cum	0.95cum	5.20cum	2600per	13520
				cum	

15.2.6 Excess payment of ₹ 358 to the contractors due to wrong calculations

During the course of Audit of work bills, it was observed that in the following cases excess payment to the contractors was made due to wrong calculations in the MB :-

Name of item /MB	Qty. Calculated/	Correct	Qty.	Rate	Amount
no. & page	paid as per MB	calculation of Qty.	Excess	(Rs.)	Excess
		To be paid for	paid		paid(Rs)
(i)Name of Contracto	or: <u>Sh.Mahesh so</u>	od Voucher no. 244	7 dated 06.03	3.14=Rs	s.156776
Name of Work: Path	from Anchal niw	as to Uttam niwas F	RD 0/0 to 0/2	00 Inde	r Nagar
Dhalli W.N.18(SH:C/o	o R/wall & cheque	ered tiles)			
Item no.3/5	5x1.30x0.50=5.2	5x1.30x0.50=3.25s	0.10CUM	1800	180.00
Abstract :P/L CC	0sqmx0.05=0.26	qmx0.05=0.16CUM		per	
1:3:6 curing	CUM			cum	
complete excluding					
cost of form work					
in F/P(MB					
no.1952/642P-77					
R/Entry P-73&75)					
(1 st R/bill)					
(ii)Name of Contract	or: Sh Vinod Ver	ma Voucher no 251	5 dated 20.0	3 1/=Ra	173711

(ii)Name of Contractor: <u>Sh.Vinod Verma</u> Voucher no. 2515 dated 20.03.14=Rs.473714 Name of Work: Repair of 80mm dia G.I. Pipe line from Happy child school to Thakur Niwas Kasumpati Shimla-9

Item no.1 Abstract	RD60 to75	RD60 to75	0.14CUM	235	33.00
:Excavation in	15x0.45x.043=3.	15x0.45x0.43=2.90		per	
earth work in F/P	04cum	cum		cum	
(MB no. 2192/882					
P-20 R/Entry P-23)					
(1 st & final bill)					

(iii) Name of Contra	(iii) Name of Contractor: <u>Sh.Vinod Verma</u> Voucher no. 2515 dated 20.03.14=Rs.473714						
Name of Work: Rep	air of 200mm dia	Water Supply Line	from Kasump	ati to N	lew		
Shimla (SH:P/L of 2	00mm dia G.I. Pip	e line(Heavy grade)	near CID HO	Q Shim	la-9)		
Item no.2 Abstract	RD54.30 to	RD54.30 to 60.30	0.05Rmt.	2895	145.00		
:P/L in trenches	<u>60.30</u>	1x6.00=6.00Rmt.		per			
galvanised mild	1x6.05=6.05Rmt			Rmt.			
steel tubes(Heavy							
Grade) fitting							
200mm dia (MB							
no. 2192/882 P-36							
R/Entry P-32) (1 st							
& final bill)							
	Total 358						

15.2.7 Excess payment of ₹ 0.02 lac to the contractor for non exclusion of main holes from the executed quantity of P/L 150mm dia DI(spun)Pressure Pipe.

Name of Work: P/L 150mm dia sewer line from Sohan Lal Diwan Niwas to existing IPH Line Patti Nallah in Krishnangar Part II.

Name of Contractor: Shri Babu Ram Voucher no. 54 dated 21.03.14=573613 MB no. 2188/878 P-59to68 (1st & final bill)

For the execution of total quantity 237.80Rmt of item no.2 of Abstract of cost 'P/L 150mm dia DI(spun)Pressure Pipe in trenches etc.', the contractor was paid Rs.451820@Rs.1900per Rmt (MB P-65). From the perusal of record entries of the item recorded at page-62&63 of the MB, it was observed that the length of 4 no. Main hole of 1.20m each constructed at RD 39.90,71.10,119.10,141.50 was excluded from the executed quantity of item P/L 150mm dia DI(spun)Pressure Pipe in trenches whereas vide item no.5 of Abstract of cost (MB P-65), 5no. Main hole at RD 39.90, 71.10, 98.10, 119.10, 141.50 were constructed. Thus

the length of 1no. Main hole of 1.20m constructed at RD 98.10 was not excluded from the executed quantity of item P/L 150mm dia DI (spun) Pressure Pipe in trenches. Due to this irregularity, the contractor was paid in excess to the tune of Rs2280 (1no.x1.20mxRs1900).

15.2.8 Excess payment of ₹ 450 to the contractor for non deduction of quantity of weep holes from the executed quantity of RR masonry

Name of Work: C/O CC Path from Railway track to Phagli Club via Kusht Colony-Phagli RD 0/200 to 0/260 W.N.10

Name of Contractor Sh.A.R.Butt

Voucher no. Voucher no. 2458dated 10.03.14=222386

MB no. MB no. 1764/454 P-95 to 100 (1st & final bill)

For the execution of total quantity 21.03cum of item no.5/5 of Abstract of cost 'RR masonry in F/P in CM 1:6', the contractor was paid Rs.55729 @Rs.2650cum (MB P-98). From the perusal of record entries of the item recorded at pages-95,96&97 of the MB, it was observed that no deduction of quantity of weep holes provided in R/wall was made from the executed quantity of RR masonry whereas vide item no.7/7 of Abstract of cost(MB P-99), payment of Rs. 2376 for total executed quantity of 21.60Rmt. @Rs110Rmt. was separately made to the contractor for providing weep holes of 4 inch or 100mm dia PVC pipe in R/wall. Due to this irregularity, the contractor was paid in excess to the extent of quantity of weep holes provided in the R/wall which works out to 22/7x0.05x0.05x21.60=0.17cum & excess amount paid @Rs2650cum =Rs.450/-

15.2.9 Excess payment of ₹ 0.03 lac to the contractor by approving/paying higher rate for execution of Extra item of work

Name of Work:P/L 150mm dia sewer line from DF Housing Board Colony Strawberry Hills to Chauhan Niwas East View Chotta Shimla Name of Contractor: <u>Sh.Rohit Sharma</u>

Voucher no.58 dated 31.03.14=107546 MB no.:2260/950P-31to39(2nd & final bill)

For the execution of Extra item no. E.I./9 of Abstract of cost (MB P-99)of work "RR/polygonal Rubal masonry (uncoursed/brought to course) with hard stone of approved quality in foundation & plinth including levelling with CC 1:6:12(20mm Aggr.) in CM 1:6", the contractor was paid at higher rate approved by the authorities on the basis of Market Rate i.e.Rs.2680 per cum whereas the same is required to be approved/paid on the basis of overall premium of contract awarded under clause 12 of the Agreement i.e. Rs.2225 per cum worked out below. This irregularity resulted into excess payment of Rs.3208 to the contractor:-

Rate as per HPSR 2009 =Rs.2222.00 per cum

Add overall premium 0.14% above=3.11

Thus, Rate required to be paid= Rs.2225.11 say Rs.2225 per cum

Total	Rate	Rate required	Difference	Amount
executed	approved	to be paid	in rates	Excess
Qty.	/paid(Rs.)	(Rs.)	(Rs.)	paid(Rs.)
7.05cum	2680/-per	2225/-per	455/-per	3208
2	cum	cum	cum	

10 Excess payment of ₹ 174 to the contractor due calculation mistake in analysis/approving rate for execution of Extra item of work

Name of Work: Renovation of MC Rest House (SH: Providing flooring, wood work, painting, distempering and water supply & sanitary fitting etc. In W.N.1) Name of Contractor: <u>Sh.A.R.Butt</u> MB no.:2111/801P-35to97 (1st R/bill)

It has been observed that due to calculation mistake, the rate for execution of Extra item of work was analyse/approved Rs.3343 per sqm (Annexure'G') whereas it actually works out Rs.3336 per sqm. This irregularity resulted into excess payment of Rs.174 to the contractor as per detail given below:-

Name of Extra/	Total	Rate	Rate required	Difference	Amount
Substituted item of	executed	approved	to be	in rates	Excess
work	Qty.	/paid(Rs.)	paid(Rs.)	(Rs.)	paid(Rs.)
31/10 E.I. Abst.	24.88sqm	3343 per	3336 per sqm	7/-per sqm	174
(MB P-94) P/F		sqm			
Pannelled glazed					
or panelled &					
glass with					
laminated with side					
Board 12mm thick					
35mm thick for					
door &window					

The Corporation was asked to justify the irregularities vide Audit Requisition Nos. 65/2016, 84/2016 & 90/2016 dated 12.2.16 19.2.16 & 20.2.16 but no reply/justification was submitted till conclusion of audit. Hence the irregularities may either be justified or necessary action be taken in the matter besides ensuring recovery of irregular payments under intimation to the Audit.

16. Other Expenditure

16.1 Non-imposition of penalty of ₹ 0.47 lac on M/S Sulabh International Social Service Organization, Chandigarh.

Municipal Corporation, Shimla (1st Party) had entered an agreement with M/S Sulabh International Social Service Organization, Chandigarh Branch (2nd Party) on dated 26th May, 2011 initially for 3 years w.e.f. 1st June,2011 to 31st May, 2014. This agreement provides that M/S Sulabh International shall operate and maintain (102) public toilets within Shimla town in order to improve sanitary condition of latrines, urinals, baths, etc. with highest bid of Rs. 2,11,111only as royalty amount to be paid to the MC Shimla annually and thereafter 10% increase every year till the completion of agreement. Further, the 2nd party shall deposit 25% of the royalty amount in advance in each quarter with the 1st party by 10th of 1st month of quarter. In case of delayed deposit, the 1st party shall be entitled to impose per day penalty of Rs. 1,000/- till the entire amount is not paid by the 2nd party.

During test audit, it was observed that MC Shimla has not imposed any penalty on 2nd party for delay in deposit of 25% (quarterly) royalty amount with MC in the following cases during the year 2013-14:-

Sr.	Quarter	Royalty	Actual	Receipt	Delay	Per	Penalty
No		amount &	date of	No.	in	day	amount not
		due date	receipt		days	penalty	imposed
		of receipt				(Rs.)	by MC(Rs.)
1	8 th Quarter	Rs.58057	23.3.13	355196	13	1000	13000
	(1.3.13 to	10.3.2013					(1000x13)
	31.5.13)						
2	9 th Quarter	Rs.63861	21.6.13	380495	11	1000	11000

	(1.6.13 to	10.6.2013					(1000x11)
	31.8.13)						
3	10 th Quarte	Rs.63861	18.9.2013	396305	8	1000	8000
	r (1.9.13	10.9.2013					(1000x8)
	to						
	30.11.13)						
4	11 th Quarte	Rs.63861	20.12.13	411870	10	1000	10000
	r (1.12.13	10.12.2013					(1000x10)
	to						
	28.2.14)						
5	12 th Quarte	Rs.63861	15.3.14	419200	5	1000	5000
	r (1.3.14	10.3.2014					(1000x5)
	to						
	31.5.14)						
	Total						

The Corporation was asked to justify the irregularity vide Audit Requisition No. 29/2016, dated 20.1.2016 but no reply/justification was submitted till conclusion of audit. Hence non-imposition of said penalty of Rs. 47000 on M/S Sulabh International Social Service Organization, Chandigarh Branch may either be justified or the needful be done as per agreement clause now under intimation to the Audit.

16.2 Irregular payment of retainer-ship fee to the Standing Counsel amounting to ₹ 1.76 lac.

The worthy Chief Secretary to the Government of Himachal Pradesh vide its D.O.No LLR-E(9)1/2009 dated 9-4-2009 ordered that in future no Advocate shall be engaged by any Department/Statutory Body without the prior approval of the Law Department. The M.C. authority had engaged Standing Counsel for contesting the court cases of the Corporation from time to time. But in the following cases, the prior approval of the Law Department for engaging the Advocates was not shown to audit & thus it appears that an irregular payment of Rs.1,76,322 was made to the following Standing Counsels during the year 2013-14:-

Sr.	Name of the	Rate of	Period	Total
No	Advocate	Retainership		amount paid
		fee p.m. (Rs.)		(Rs.)
1	Sh. B.R. Verma	4000	4/13 to 3/14	48000
2	Sh. Pawan Kaprate	3000	4/13 to 3/14	36000
3	Sh. Vijay Arora	3000	4/13 to 3/14	36000
4	Sh. Sandeep Dutta	3000	4/13 to 3/14	36000
5	Sh. Lakshay Thakur	3000	4/13 to 6/13	6774
6	Sh.H.S. Upadhayay	3000	4/13 to 6/13	6774
7	Miss Rita Thakur	3000	4/13 to 6/13	6774
			Total	176322

The Corporation was asked to justify the irregularity vide Audit Requisition No. 86/2016, dated 19.2.2016 but no reply/justification was submitted till conclusion of audit. Therefore the irregularity may be justified & got regularized from the competent Authority under intimation to the Audit.

16.3 Irregular reimbursement of Mobile Phone bills amounting to ₹ 1.19 lac to various categories of employees in contravention to the instructions of the Government.

During the course of audit, it was observed that Municipal Corporation reimbursed the mobile phone bills amounting to Rs.1,19,348 as detailed below at higher rates than the rates approved by the Government vis-a-vis also to such categories of employees who were otherwise not entitled for such reimbursement as per orders of the Government issued vide letter No. Fin.I-(c)-14-1/92 dated 25-8-2010.Thus violation of said Govt. orders/instructions, extra financial burden has been put on the MC exchequer:-

Sr.	Designation of	Mobile No.	Period	Payment	Amount
No.	the Officers/			Register	reimbursed
	officials			Page	(Rs.)
1	PS to Mayor	0177-2812176	1.1.13 to	26	1400
		(LL)	30.4.13		
			1.4.12 to	26	3150
			1.12.12		
			7/13 to 10/13	26	1400
			11/13 to 2/14	26	1400
2	JE Mechanical	94590-38287	1.2.13 to	28	4000
			30.9.13		
			1.11.13 to	28	1000
			31.12.13		
			1.1.14 to	28	1000
			28.2.14		
3	Range Officer	Not	7.3.13 to	28	900
		mentioned in	6.6.13		
		the payment			
		register			
4	VPHO	94180-44545	7.3.13 to	29	5500
			6.3.14		
5	Sanitary	94180-29908	7.2.13 to	30	5443
	Inspector		6.1.14		
6	Sanitary	94180-90195	7.2.13 to	30	5457
	Inspector		6.1.14		
7	Sanitary	94180-14593	7.2.13 to	30	5487

	Inspector		6.1.14		
8	Sanitary	94180-78242	7.2.13 to	30	4250
	Inspector		6.1.14		
9	Sanitary	80911-67000	22.1.13 to	31	4387
	Inspector		21.12.13		
10	Sanitary	94180-38021	7.2.13.to	31	5404
	Inspector		6.1.14		
11	Law Officer	94184-81400	7.3.13 to	32	5627
			6.3.14		
12	Account Officer	86270-00686	2/13 to 1/14	33	6000
13	M.C. Engineer	94181-03770	7.3.13 to	34	4336
			6.2.14		
14	A.E. I (WS)	94184-74747	7.3.13 to	35	5127
			6.2.14		
15	A.E. II (WS)	94184-89158	7.3.13 to	35	3842
			6.2.14		
16	J.E.	94184-86558	7.3.13 to	38	1938
	Elect.(R&B)		6.7.13		
17	Secretary Tax	94186-58277	1.2.13. to	39	6000
			31.1.14		
18	Dutt Ram AE	Not	1.1.13 to	39	4500
		mentioned in	31.3.14		
		the payment			
		register			
19	P.D. Kashyap	do	1.1.13 to	39	4500
	JE		31.3.14		
20	Gopal Krishan	do	1.1.13 to	39	1800
	JE		30.6.13		
21	Rajesh Kumar	do	1.1.13 to	39	4500
	JE		31.3.14		
22	Dinesh Kumar	do	1.1.13 to	39	4500
	JE		31.3.14		

23	Nirbhay Thakur	do	1.1.13 to	39	1800
	JE		30.6.14		
24	Parveen Jinta	do	1.1.13 to	39	4500
	JE		31.3.14		
25	Ashok Negi JE	do	1.1.13 to	39	1200
			30.4.13		
26	Sanjeev	do	1.1.13 to	39	4500
	Dharma JE		31.3.14		
27	Jagdish Chand	do	1.5.13 to	39	600
	AE		30.6.13		
28	Desh raj	do	1.9.13 to	39	1200
			31.12.13		
29	Kamlesh Sain	do	1.9.13 to	39	2100
			31.3.14		
30	B.K.Sharma	do	1.9.13 to	39	600
			1.10.13		
		Total			119348

The Corporation was asked to justify the irregularity vide Audit Requisition No. 88/2016, dated 20.2.2016 but no reply/justification was submitted till conclusion of audit. Hence irregular payment of said amount may either be justified & got regularized from the competent Authority or amount be recovered from the concerned officers/officials under intimation to the Audit.

16.4 Irregular payment of ₹ 27.37 lac made to the SHEB Society Shimla.

The Shimla Environment Heritage Conservation and Society (SHEB) formed in January, 2009 and registered under H.P. Societies Registration Act, 2006(No.25 of 2006 the 12th day of February, 2009). The main objective/function of the said society was collection, lifting and disposal of garbage from household and other establishment located

within territorial jurisdiction of M.C. Shimla the clause 11(vi) of the said act of the society stipulates that all expenses incurred in carrying out the objectives of the society shall be borne by the society itself.

As per information supplied by the Corporation Health Officer in response to audit requisition 28/2016, dated 20.1.2016 vide Annexure'H' that during the financial year 2013-14, M.C. paid Rs.27,37,724 to the SEHB Society on account of POL Charges(Diesel) for transporting of garbage to the dumping site. Since as per above said provisions such expenses were to be borne by the Society from their own sources, therefore, the amount of Rs.27,37,724 paid to them was irregular which may either be justified or got recovered/adjusted from the SEHB Society at the earliest under intimation to audit.

17.Store/Stock

(1)Suspected misappropriation of stock of ₹ 5.61 Lac

(i) During the course of Audit of store stock A/c of cement, steel, bitumen and fuel wood, it was observed that in the following cases cement & bitumen issued from central store to the JE of the concerned ward/area was not found accounted for in the respective MAS/stock ledger due to which it is doubted that the said material issued having the value of Rs. 5,41,200 at issue rate as per detail given below seems to have been misappropriated:-

Indent/Challan	Quantity	Central	Particulars	Page no.	issue rate	Amount
No.&date	issued	store	to	respected	(Rs. per	(Rs.)
		register	whom	MAS/stock	bag/drum)	
		page no.	issued	ledger		
(A)Cement						

0000415/06.04.13	20 bag	5	JE Dhalli	59	240	4800
0124198/06.04.13	5					
0000299/02.01.14	35 bag	22	JE Chhota	4	240	8400
0124109/02.01.14			Shimla			
0000808/11.09.13	25 bag	15	JE Subzi	42	240	6000
0044309/11.09.13			Mandi			
0000721/20.06.13	50 bag	10	JE	109	240	12000
0124198/03.02.14			Boileuganj			
(B) Bitumen						
0000148/09.05.13	15 Drum	101	JE Chhota	40	8500	12750
0044082/09.05.13			Shimla			0
0000261/25.05.13	20 Drum	102	JE Chhota	40	8500	17000
0044125/25.05.13			Shimla			0
0000292/26.10.13	20 Drum	103	JE Chhota	40	8500	17000
0044456/26.10.13			Shimla			0
0000721/20.06.13	5 Drum	102	JE	62	8500	42500
0044196/20.06.13			Boileuganj			
		То	tal			541200

(ii) In the following cases the, balance of stock in the MAS/stock ledger of the JE of concerned ward/area were found less accounted for and thus quantity of stock having the value of Rs.19265 at issue rate as per detail given below seems to have been misappropriated:-

Particulars of	month	balance	balance	short	issue	Amount	Remarks
MAS/ stock ledger		taken	should	balance	rate	(Rs.)	
			be		(Rs.)		
(a)Bitumen							
Ward no.13/	8/13	6.00	6.08	0.08	8500	680	
Page no16		drum	drum	drum			
Sangti,Banmore	12/13	26.00	26.01	0.01	8500	85	

(15)/Page no.148		drum	drum	drum			
Ward no.1,2&3/	5/14	5.00	5.20	0.20	8500	1700	
Page no11		drum	drum	drum			
(b)Cement							
Sabzi Mandi(V)/ Page no.42	11/13	10bag	20bag	10bag	240	2400	vide indent no.823 dated16.11.1 3, 20nos. cement bags were issued from central store (Page- 18&20) vide challan no.0044495 dt.19.11.13 & challan no.0124042 dt.27.11.13 but accounted for in MAS only 10 bags
Sabzi Mandi(V)/ Page no. 61	2/14	52	27	25	240	6000	Closing balance of 25 cement bags in 2/14 Page-43 of MAS not carried forward to page no.61.hence qty. Not accounted for in Closing balance as on 28.02.14.

Boileuganj ward/	3/14	80	115	35	240	8400	ln 11/13,
Page no.110&111							20nos.
							cement bags
							were shown
							received
							back from
							Sh. Jagdish
							Chand,Contr
							actor vide
							MB no.
							2173/863
							Page-41 but
							the quantity
							not
							Accounted
							for in
							balance in
							MAS/stock
							register
							Page-110.
		Total				19265	

The Corporation was asked to justify the irregularity vide Audit Requisition No. 36/2016, dated 23.1.2016 but no reply/justification was submitted till conclusion of audit. Therefore irregularities may either be justified or after proper investigation/enquiry at MC level necessary action as warranted under relevant rules be taken to make good the loss under intimation to the Audit.

(2)Blockade of fund due to unplanned purchase of store/stock items ₹ 9.64 lacs

Rule 15.19 of HPFR, 1971 Vol.-I provides that the balances of stores should not be held in excess of the requirements of reasonable period or in excess of any prescribed maximum limit. In order to ensure the observance of this rule, a periodical inspection should be made by a responsible Government servant, who must submit a report of surplus, unserviceable and obsolete stores to the authority competent to issue orders for their disposal.

During test Audit of store/stock Register (No.16) pertaining to Water Supply & Sanitary Department, it was noticed that following items of store/stock amounting to Rs. 964003 were purchased prior to the month shown in column No. 2 of the table given below which were lying unutilized/ unconsumed till the date of present audit (Jan. 2016), i.e., for more than three and half years. This clearly showed that these stock items were held in excess of requirements of reasonable period without necessity which leads to unnecessarily blockade of MC Shimla funds due to unplanned purchases of store/stock items. Such store may become obsolete or deteriorate with the passage of time and possibilities of its pilferage or misappropriation cannot be ruled out. Moreover if this amount remained deposited/invested in bank savings A/C or fixed deposits, the MC would have earned interest out of it or else it could be better utilized for other developmental works:-

Sr.	Month of	Name of Item	Stock	Quantity	Rate	Amount
No	carryover to		Register		per	Rs.
	new Stock		page		unit	
	register no. 16				Rs.	
1	8/12	Stop Cock 1"	3	9 No.	269	2421.00
2	8/12	Stall Urinal	20	1 No.	806	806.00
3	8/12	12" Sluice	30	5 No.	10465	
		Valve				52325.00
4	8/12	8" CI Flanged	33	10 No.	683	
		& SocketTail				
		Piece				6830.00

5	8/12	4" CI Tail	34	66 No.	250	
		Piece				16500.00
6	8/12	5" Sluice Valve	35	40 No.	2703	108120.00
7	8/12	18" CI Pipe	36	31.72	5596	
		(450mm)		Rmt		177505.12
8	8/12	1" Rubber Pipe	38	337.20	27	
				Rmt		9104.40
9	8/12	5" Leather Cap	59	120	12	
		for ball valve		No.		1440.00
10	8/12	³ ⁄ ₄ " Grease	65	110.50	67	
		Packing Cotton		Kg		7403.50
11	8/12	½" Grease	68	46.50	67	
		Packing Cotton		Kg		3115.50
12	8/12	1" Grease	69	55.50	67	
		Packing Cotton		Kg		3718.50
13	8/12	MSF Indication	71	100	247	
		Plate		No.		24700.00
14	8/12	Ceiling Wire	98	9 Kg	155	1395.00
15	8/12	Copper Ceiling	99	7 Kg	265	
		Wire				1855.00
16	8/12	Lead Seal	100	7 Kg	188	1316.00
17	8/12	8" CI Collar	107	44 No.	1012	44528.00
18	8/12	12" CI Collar	108	27 No.	1796	48492.00
19	8/12	14" CI Collar	109	14 No.	600	8400.00
20	8/12	16" CI Collar	110	10 No.	949	9490.00
21	8/12	9"CI Spilt	111	4 No.	350	
		Collar				1400.00
22	8/12	10"CISpilt	112	3 No.	300	
		Collar				900.00
23	8/12	4" DI Collar	118	20 No.	731	
		(Medium)				14620.00
24	8/12	6" DI Collar	119	12 No.	1101	13212.00

25	8/12	2.6"CITail Piece	121 31 No. 650	20150.00
26	8/12	14" DI D/S	123 2 No. 12288	5
		Bend(45Degree)		24576.00
27	8/12	14" DI D/S	124 2 No. 16512	2
		Bend(90Degree)		33024.00
28	8/12	16" DI Socket	125 2 No. 11136	6
		Bend		22272.00
29	8/12	16"DI D/S Bend	126 2 No. 12672	25344.00
30	8/12	16" DI D/S	127 2 No. 15360)
		Bend(45Degree)		30720.00
31	8/12	16" DI D/S	128 2 No. 21312	2
		Bend(90Degree)		42624.00
32	8/12	18" DI D/S	129 2 No. 14208	3
		Bend		28416.00
33	8/12	18"DI D/S Bend	130 2 No. 16320	32640.00
34	8/12	18" DI D/S	131 2 No. 20392	2
		Bend(45Degree)		40784.00
35	8/12	18" DI D/S	132 2 No. 28032	2
		Bend(90Degree)		56064.00
36	8/12	18" MJ Collar	138 4 No. 11948	}
		Set		47792.00
I		Total	I	964003.02

The Corporation was asked to justify the irregularity vide Audit Requisition No. 21/2016, dated 19.1.2016 but no reply/justification was submitted till conclusion of audit. Hence the purchases made in excess of requirement in contravention to the above said rule may either be justified or after physical verification of said store/stock its proper utilization be ensured besides adhering to the purchase rules strictly in future and compliance may be intimated to the Audit.
18.1 Non-recovery of excess consumption of fuel to the tune of ₹ 3.15 Lac

As per instructions issued by the Finance Department Government of Himachal Pradesh vide letter No. Fin.-I-(C) 14-1/92-Voll dated 27.05.2006, the ceiling of petrol was fixed 70 liters per month per vehicle per officer for state Headquarter, Shimla. From the perusal of the Log Books of the vehicles, it was observed that the above instructions have not been adhered to in letter & spirit by the Officer/Official of M.C. Shimla which resulted consumption of excess fuel than the prescribed limit having financial implications of amounting to Rs.3,14,783 as per detail given below. The recovery of this amount is required to be made but the same was not affected from the concerned officers/officials:-

Sr.	Vehicle No.	Month	Fuel	Fuel	Excess	Rate	Total
No.			consumed	admissible	Consumed	per	recovery
			for local	for local	(Ltr.)	litre	(Rs.)
			journey(Ltr.)	journey(Ltr		(Rs.)	
				.)			
1	HP-07A-	Apr-13	141	70	71	70.82	5028
	0880	May-13	156	70	86	66.45	5715
		Jun-13	161.5	70	91.5	69.88	6394
		Jul-13	104	70	34	74.28	2526
		Aug-13	159	70	89	75.15	6688
		Sep-13	111	70	41	80.14	3286
		Nov-13	83	70	13	74.87	973
		Dec-13	116	70	46	75.36	3467

		Jan-14	98	70	28	76.34	2138
		Feb-14	93	70	23	76.15	1751
2	HP-07A-	Apr-13	76.5	70	6.5	70.82	460
	0781	Nov-13	72	70	2	74.87	150
3	HP-07A-	Apr-13	179	70	109	70.82	7719
	0660	May-13	190	70	120	66.45	7974
		Jun-13	136	70	66	69.88	4612
		Jul-13	230	70	160	74.28	11885
		Aug-13	224	70	154	75.15	11573
		Sep-13	263	70	193	80.14	15467
		Oct-13	213	70	143	72.08	10307
		Nov-13	215	70	145	74.87	10856
		Dec-13	179	70	109	75.36	8214
		Jan-14	127	70	57	76.34	4351
		Feb-14	123	70	53	76.15	4036
		Mar-14	174	70	104	77.14	8023
4	HP-07B-	Apr-13	111	70	41	70.82	2904
	0207	May-13	98	70	28	66.45	1861
		Jun-13	113	70	43	69.88	3005
		Jul-13	86	70	16	74.28	1188
		Sep-13	103	70	33	80.14	2645
		Oct-13	75	70	5	72.08	360
		Dec-13	77	70	7	75.36	528
		Feb-14	72	70	2	76.15	152
		Mar-14	74	70	4	77.14	309
5	HP-07A-	Apr-13	101	70	31	70.82	2195
	0783	May-13	97	70	27	66.45	1794
		Jun-13	122	70	52	69.88	3634
		Jul-13	119	70	49	74.28	3640
		Aug-13	97	70	27	75.15	2029
		Sep-13	81	70	11	80.14	882
		Oct-13	72	70	2	72.08	144

		Nov-13	96	70	26	74.87	1947
E	HP-07B-744						
6	nr-v/b-/44	May-13	189	70	119	49.74	5919
		Jun-13	88	70	18	50.37	907
		Aug-13	258	70	188	51.48	9678
7	HP-07C-	Jan-14	192	70	122	53.85	6570
	1063	Feb-14	181	70	111	54.31	6028
8	HP-07B-	Apr-13	105	70	35	70.82	2479
	0396	May-13	120	70	50	66.45	3323
		Jun-13	111	70	41	69.88	2865
		Jul-13	100	70	30	74.28	2228
		Aug-13	122	70	52	75.15	3908
		Sep-13	158	70	88	80.14	7052
		Oct-13	99	70	29	72.08	2090
		Nov-13	125	70	55	74.87	4118
		Dec-13	161	70	91	75.36	6858
		Jan-14	141	70	71	76.34	5420
		Feb-14	134	70	64	76.15	4874
		Mar-14	148	70	78	77.14	6017
9	HP-07B-	Sep-13	72	70	2	80.14	160
	0702	Dec-13	78	70	8	75.36	603
		Jan-14	75	70	5	76.34	382
10	HP-07A-	Apr-13	99	70	29	70.82	2054
	0784	May-13	85	70	15	66.45	997
		Jun-13	70.5	70	0.5	69.88	35
		Jul-13	76.5	70	6.5	74.28	483
		Aug-13	74	70	4	75.15	301
		Oct-13	84.5	70	14.5	72.08	1045
		Feb-14	71.5	70	1.5	76.15	114
		Mar-14	81	70	11	77.14	849
11	HP-07A-	Apr-13	112	70	42	48.2	2024
	0744	May-13	150	70	80	49.74	3979
		Jun-13	152	70	82	50.37	4130

Ju	I-13 18	3 70	113	50.92	5754
Αι	ıg-13 15	50 70	80	51.48	4118
Se	p-13 24	1 70	171	52.03	8897
00	rt-13 15	58 70	88	52.64	4632
No	ov-13 24	5 70	175	52.64	9212
De	c-13 13	34 70	64	53.85	3446
Ja	n-14 173	3.5 70	103.5	53.85	5573
Fe	b-14 122	2.5 70	52.5	54.31	2851
	Ť	otal	·	•	314783

18.2 Excess Consumption of Diesel/Petrol amounting to ₹0.14 lac

The Municipal Corporation, Shimla had fixed the mileage (KM per ltr.) as per list/detail of vehicles supplied to audit. From the perusal of the Log Books of respective vehicles, it was observed that the mileage actually maintained by the Drivers was less than fixed by the Authority. Thus the Corporation sustained loss to ₹ 14293 as per detail given below. The recovery of this amount is required to be made but the same has not been affected from the concerned officials:-

Sr.	Vehicle	Period	Total	Mileage	Consumpt-	Actual	Excess	Rate	Excess
No	No./Make		КМ	fixed by	ion of fuel	Consu-	consum-	per	expend-
			covered	the	as per	mption	ption (in	ltr./km	iture
			during	authority	fixed	(in ltr.)	ltr.)	(Rs.)	(Rs.)
			the		mileage (in				
			year		ltr.)				
1	HP-07A-880	1.4.13	10728	8.50	1262.11	1295.5	33.39	76.9	2568
	Gypsy	to		KM/Ltr					
		31.3.14		Petrol					
2	HP-07A-0781	1.4.13	9610	13.22	726.93	734.5	7.57	76.9	582
	Alto Std.	to		KM/Ltr					
		31.3.14		Petrol					

3	HP-07A-0660	1.4.13	18610	8.50	2189.41	2253	63.59	76.9	4890
	Gypsy	to		KM/Ltr					
		31.3.14		Petrol					
4	HP-07B-0744	1.5.13	4221	8.50	496.59	535	38.41	54.3	2086
	Bolero Lx	to		KM/Ltr				1	
		31.8.13		Diesel					
5	HP-07C-1063	1.1.201	2717	8	339.62	373	33.38	55.0	1837
	BoleroCampe	4 to		KM/Ltr				2	
	r	28.2.14		Diesel					
6	HP-07A-0744	1.4.13	15832	8.50	1862.59	1905.5	42.91	54.3	2330
	Bolero Lx	to		KM/Ltr				1	
		28.2.14		Diesel					
				Total					14293

18.3 Loss of \gtrless 0.01 lac due to excess consumption of diesel.

While checking the log book of vehicle No. HP-07B-0735 (Dumper Placer) for the month of 3/2014, it was observed that the consumption of diesel was shown excess due to wrong calculation of mileage covered, meter reading etc. as per detail given below which resulted into loss of Rs.1,426:-

Sr.	Date	Diesel	Diesel	Excess	Rate	Loss	Remarks
No.		shown	actually	consumed	per	Rs.	
		consumed	to be	(Litre)	litre		
		(Litre)	consumed		Rs.		
			(Litre)				
1	5.3.14	54	47	7	54.86	384	Totaling
							mistake
							of
							mileage
							covered
2	10.3.14	46	44	2	54.86	110	-do-

3	28.3.14	12	0	12	54.86	658	Totaling
							mistake
							in meter
							reading
4	29.3.14	67	62	5	54.86	274	Totaling
							mistake
							of
							mileage
							covered
		1426					

The Corporation was asked to justify the irregularity vide Audit Requisition No. 85/2016, 87/2016 & 35/2016 dated 19.2.2016 & 23.1.2016 but no reply/justification was submitted till conclusion of audit. Hence irregularity of non-recovery of above amount as per instructions ibid may either be justified or needful may be done now besides taking action in other such similarly situated cases which may be scrutinized by the Corporation at its own level under intimation to audit.

19. Physical Verification of Stores

Rule 140 of H.P. Financial Rules, 2009 provide that a physical verification of all store should be made at least once in every year under rule prescribed by the Head of the Department. Further rule 141 provide that verification must be made in the presence of government servant responsible for the custody of the inventory. Audit asked to put up the physical verification report of the stores for the year 2013-14 vide Audit requisition No. 174/2015, dated 16.12.2015 but same, except General Administration Branch, was not put up to audit till the completion of the audit which may be shown during next audit. Therefore

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irregularity may either justified or needful be done now besides adhering to the provision of said rules strictly in future and compliance may be intimated to the Audit.

20. Non Production of record

The followng record was not put up to audit in spite of several verbal & written requests through audit requisition which may be ensured to be put up at the time of next audit:-

Sr.No.	Requisition No. & Date	Particulars of record
1	165/2015, 30.11.2015 &	List of unserviceable articles as on
	174/2015, 16.12.2015	31.3.14
2	174/2015, 16.12.2015	(i)Cases of theft, defalcation,
		embezzlement, losses, misappropriation
		during 2013-14
		(ii) Court cases decided during 213-14
3	18/2016, 18.1.2016	Joint declaration of spouses and
		certificates of dependent family members
		from employees
4	30/2016, 20.1.2016	Settlement of old outstanding audit paras
5	31/2016, 21.1.2016	LTC claims paid during 2013-14
6	32/2016, 21.1.2016	Outstanding balances of liquor &
		electricity cess
7	34/2016, 21.1.2016	Establishment expenditure incurred out of
		3 rd /4 th SFC and 13 th FC during 2013-14
8	46/2016, 2.2.2016	List of mobile communication towers in
		MC along with sharing of such towers by
		other mobile companies
9	43/2016, 29.2.2016	List of parking auctioned/un-auctioned
		during 2013-14 &
		Total lease holders of shops/stalls and
		renewal/non-renewal of lease agreements

		during	during 2013-14							
10	36/2016, 23.1.2016	Indent	no.0000483	dated	25.03.14=50					
		cement	bag							

21. Minor Objection Statement

The minor objection statement is not issued separately but the entire minor objections found during audit & inspection was settled.

22. Conclusion

The maintenance of accounts and keeping of the record was not up to the mark which needs improvement. Besides special drive to settle long pending outstanding Audit paras/ Requisitions & the suggestions given in this audit report needs to be implemented in order to improve the financial health of the Municipal Corporation.

Sd/-

Director cum Examiner, Local Audit Department, H.P. Kasumpati, Shimla-171009

Annexure...'A'.....

Referred to Para...1(d)......

अंकेक्षण प्रतिवेदन अवधि वर्ष 1978–79

अनिर्णीत	त अंकेक्षण	ा अधियाचन	गएं							योग
2	3	4	5	6	7	8	9	10	11	
12	13	15	16	17	18	19	20	21	22	
23	24	25	27	28	29	30	32	33	34	
35	36	37	38	39	40	41	44	45	46	
47	48	49	50	51	52	53	54	55	56	
57	58	59	60	61	63	64	65	66	67	
68	69	70	71	72	73	74	75	76	-77	
78	79	82	84	86	87	88	89	90	91	
92	93	94	95	96	97	98	99	100	101	
102	103	104	105	106	107	108	109	110	112	
113	114	115	116	117	118	119	120	121	122	
123	125	126	127	128	129	130	131	132	133	

134	135	136	137	138	139	142	143	144	145	
146	147	149	150	151	152	153	156	157	158	
159	160	161	162	163	164	165	166	167	168	
169	171	172	173	174	175	176	177	178	179	
180	181	182	183	184	185	186	187	188	189	
190	191	192	193	194	195	196	197	198	200	
201	202	203	204	206	207	208	209	210	211	
212	213	214	215	216	217	218	219	220	221	
222	223	224	225	226	227	228	229	230	231	
233	234	235	236	238	239	240	241	242	243	
244	245	246	247	249	255	256	257	258	259	
260	261	262	263	264	265	266	267	269	270	
271									योग	241

			अ	निर्णीत अं	केक्षण अधि	्रेयाचनाएं				योग
1	2	3	4	5	6	7	8	10	11	
12	13	15	17	18	19	20	22	23	26	
27	28	29	30	31	33	34	35	36	38	
39	41	42	43	45	46	47	48	49	50	
51	52	53	54	55	56	60	61	63	67	
69	70	71	72	73	74	75	76	77	79	
80	81	82	83	84	86	87	88	91	92	
93	95	96	97	98	99	100	101	103	14	
104	105	107	108	109	110	11	112	113	114	

				<u> </u>	विवेत्र अ				योग	210
242	243	244	245	246	247	248	249	250	131	
231	232	233	234	235	236	237	238	239	240	
220	221	222	223	224	226	227	228	229	230	
207	208	209	210	213	214	215	217	218	219	
196	198	199	200	201	202	203	204	205	206	
185	186	188	189	190	191	192	193	194	195	
174	176	177	178	179	180	181	182	183	184	
164	165	166	167	168	169	170	171	172	173	
153	154	155	156	157	158	159	160	161	163	
139	140	144	145	146	147	149	150	151	152	
128	129	130	132	133	134	135	136	137	138	
115	116	120	121	122	123	124	125	126	127	

अंकेक्षण प्रतिवेदन अवधि वर्ष 1979–80

अंकेक्षण	प्रतिवेदन	अवधि	वर्ष	1980—81

	अनिर्णीत अंकेक्षण अधियाचनाएं											
1	2	3	5	6	7	8	9	10	11			
12	13	14	15	16	17	18	19	20	21			
22	23	24	25	26	27	28	29	32	33			
35	36	37	38	39	41	42	43	44	45			
46	47	48	49	50-	52	53	54	55	56			
57	58	59	60	61	62	63	64	65	66			
68	69	70	72	73	74	75	79	82	83			

	अनिर्णीत	अंकेक्षण ः	अधियाचना	एं						योग
1	2	3	4	5	6	7	8	9	10	
11	12	13	14	15	16	17	18	19	20	
21	22	23	24	25	27	30	31	32	33	
34	35	36	37	38	39	40	41	42	43	
44	45	46	47	48	49	50	51	52	54	
55	56	58	59	60	61	62	63	64	65	

अंकेक्षण प्रतिवेदन अवधि वर्ष 1981—82

30	31	32	36						योग	14
1सी	1डी	1ई	1एफ	1जी	1	15	16	18	29	
	त अंकेक्ष	ण पैरे	·					·		योग
									योग	180
195	196	197	198	199	200	201	202	203	204	
184	185	186	188	189	190	191	192	193	194	
173	174	176	177	178	179	180	181	182	183	
160	161	162	163	164	165	166	167	168	172	
150	151	152	153	154	155	156	157	158	159	
140	141	142	143	144	145	146	147	148	149	
130	131	132	133	134	135	136	137	138	139	
119	120	121	122	123	124	125	127	128	129	
108	109	110	111	112	113	114	115	117	118	
97	99	100	101	102	103	104	105	106	107	
84	85	86	87	88	89	90	93	94	95	

67	68	69	71	72	73	75	76	77	79	
80	81	83	84	85	87	88	89	90	91	
92	93	94	95	97	98	99	101	102	103	
104	105	106	107	109	110	111	112	113	114	
115	116	117	118	119	120	121	122	123	124	
125	126	127	128	129	130	131	132	133	134	
135	136	137	138	139	140	141	142	144	145	
146	147	148	149	150	151	152	153	154	155	
156									योग	141
अनिर्णी	त अंकेक्षण	ग पैरे								
4	10	11	12	14	15	16	17	18	19	
21	22	23	24	25	26	27	28	29	30	
31	32	33							योग	23

अंकेक्षण प्रतिवेदन अवधि वर्ष 1982–83

अनिर्णीत अंकेक्षण अधियाचनाएं											
1	2	3	4	5	6	7	8	9	10		
11	12	13	14	15	16	17	18	19	20		
21	22	23	25	26	27	28	29	30	31		
32	33	34	35	36	37	38	39	40	41		
42	43	44	45	46	47	48	49	51	52		
53	54	55	56	57	58	59	60	61	62		
63	64	65	66	67	68	69	70	71	72		

3	निर्णीत अ	अंकेक्षण अ	धियाचना	एं						योग
1	2	3	4	6	7	8	9	10	11	
12	14	15	16	17	18	19	20	21	22	

	ਰੋਹੋਟੋਜ	्यतादा	ਹਨ	1002_0	21
अंकेक्षण प्र	(1441)	мчіч	ЧЧ	1900-0	24

73	74	75	76	77	78	79	80	81	82	
83	84	85	86	87	88	89	90	91	92	
93	94	0.5	96	97	98	99	100	101	102	
90	94	95		97	90	99	100	101	102	
103	104	105	106	107	108	109	110	111	112	
113	114	115	183	117	118	119	120	121	122	
123	124	125	126	127	128	129	130	131	132	
133	134	135	136	137	138	139	140	141	142	
143	144	145	146	147	148	149	150	151	152	
153	154	155	156	157	158	159	160	161	162	
163	164	165	166	167	168	169	170	171	172	
173	174	175	176	177	178	179	180	181	182	
184	185	186	187	188	189	190	191	192	193	
194	195	196	197	198	199	200	201	202	203	
204	205	206	207	208	209	210	211	212	213	
214	215	216	217	218	219	220	221		योग	218
	1	I		अनिर्णीत	त अंकेक्षण	पैरे				
12(ए)	13(1)	13(2से	14	15	17(1से	18	19	20	21	
से(जी)		4)			3)					
22	23	24	26	27	28	29	30	31	32	
33	34	35	36	37	38	39			योग	27

अनिर्णीत 5	 । अंकेक्षण ७	पैरे 10	11	12	 13(ए)	14	17	18		
100	109								′ योग	110
98	109	110	101	102	103	104	105	106	117	
88 98	89 99	90 100	91 101	92 102	93	94	95	96 106	97	
76	77	78	79	82	83	84	85	86	87	
66	67	68	69	70	71	72	73	74	75	
55	56	57	58	59	60	61	62	63	65	
43	44	45	46	47	48	49	52	53	54	
33	34	35	36	37	38	39	40	41	42	
23	24	25	26	27	28	29	30	31	32	

अंकेक्षण प्रतिवेदन अवधि वर्ष 1984–85

স	अनिर्णीत अंकेक्षण अधियाचनाएं									योग
1	2	3	8	9	10	11	12	14	17	
18	19	20	21	22	23	25	26	27	28	
29	32	33	34	35	36	38	39	40	42	
43	44	45	46	48	50	52	54	55	56	
57	60	61	63	64	67	68	70	71	72	
75	76	78	81	82	84	85	86	87	88	
89	90	91	93	94	96	97	98	99	100	

101	102	103	105	106	107	108	109	110	111	
112	113	114	116	117	121	122	126	127	128	
129	130	132	133	134	135	136	137	138	139	
140	141								योग	102
अनिर्णीत	अंकेक्षण	पैरे	1					I	L	
अनिर्णीत 5	अंकेक्षण 6	पैरे 9	10	11	13	13(बी)(सी)	14	15	16	

अंकेक्षण प्रतिवेदन अवधि वर्ष 1985–86

স	निर्णीत अं	केक्षण अ	धियाचना	एं						योग
1	2	3	5	6	7	8	9	11	13	
14	15	16	17	18	20	21	22	23	24	
25	26	27	28	29	30	32	33	36	37	
38	39	41	42	43	45	46	47	48	49	
50	51	52	53	54	55	56	57	58	59	
60	61	62	64	65	67	68	69	70	72	
73	74	75	76	77	78	80	81	82	83	
84	85	86	87	88	89	90	91	92	93	
94	95	96	97	98	99	100	101	102	103	
104	105	106	107	108	109	110	111	112	114	
115	116	117	118	119	120	121	122	123	124	
125	126	127	128	129	130	131	132	133	135	

136	137	139	141						योग	124
अनिर्णीत	अंकेक्षण	पैरे								
5(ए)	5(बी)	6	9	10	11	12	14	15,16	18	
19	20	21							योग	13

अंकेक्षण प्रतिवेदन अवधि वर्ष 1986–87

3	ानिर्णीत अ	अंकेक्षण २	अधियाचन	एं						योग
139	140	141	142	143	144	145	146	147	148	
149	150	151	153	154	155	156	157	158	159	
161	162	163	164	165	166	167	168	169	170	
171	172	173	174	175	176	178	179	180	181	
182	183	184	185	189	190	191	192	193	196	
197	198	200	202	208	209	210	213	214	215	
216	217	219	220	221	222	226	227	228	229	
230	231	232	234	235	236	237	239	240	241	
242	243	244	245	246	247	248	249	250	251	
252	253	256	259	260	261	262	264	266	267	
269	273	275	276	277	278	279	280	281	282	
283	286	287	292	293	294	295	296	300	301	
302	304	306	307	308	309	310	312	314	316	
317	318	319	322	323	327	328	329	330	331	
332	333	334	335	336	337	339	340	341	342	
343	344	348	349	350	351	352	353	354	356	

	अंकेक्षण प्रतिवेदन अवधि वर्ष 1987—88												
;	अनिर्णीत अ	अंकेक्षण अ	भधियाचन	ाएं	योग								
3	6	7	8	9	11	12	13	14	17				
18	19	20	22	26	27	28	29	30	33				
38	39	40	41	42	43	45	46	47	48				
49	51	53	54	55	58	60	61	62	63				
64	66	67	68	69	70	71	72	74	75				
76	78	79	80	81	82	83	84	85	86				
87	88	91	92	93	95	96	97	98	99				
100	101	102	103	104	105	106	107	108	109				
110	111	112	113	117	118	119	120	121	122				
123	124	125	126	127	129	130	132	133	134				
135	136	137	138	139	142	143	144	145	146				
147	148	149	150	151	152	154	155	156	158				
161	162	163	164	165	166	167	168	169	170				
171	172	173	174	175	176	177	178	179	180				
182	183	185	186	187	188	189	190	191	192				
193	194	195	196	198	199	200	201	202	203				
205	206	207	208	209	210	211	212	213	214				

अकेक्षण प्रतिवेदन अवधि वर्ष 1987–88

359	361	362	365	368	369	370	371	372	373	
374	375	376	377	378					योग	175
				अनिर्णीत	अंकेक्षण	पैरे				
4(बी)	5	8	9	10(बीसी))				योग	5

255	256	257	258	259	261	262	264	265	266	
268	269	270	271	272	273	274	275	276	277	
278	279	281	283	284	285	286	287	288	289	
290	291	294	295	296	297	299	300	301	302	
303	304	305	306	307	308	309	310	311	312	
313	314	314	315	316	319	321	322	323	324	
		(刃)								
325	326	327	328	329	330	331	332	334	335	
336	337	338	339	340	341				योग	266
अनिर्णीत	ं अंकेक्षण	पैरे								
5	7	8	9(1से3	9(4से6	10				योग	6
			तक)	तक)						
					अवधि व	 र्ष 1988—8	9			
अ	ानिर्णीत अ	गंकेक्षण उ		 प्रतिवेदन	अवधि वा	 र्न 1988—8	9			योग
3 1	ानिर्णीत अ 3	मंकेक्षण अ	अंकेक्षण	प्रतिवेदन	अवधि वा 8	1988-8 9	9 10	11	12	योग
		_	अंकेक्षण अधियाचना	 प्रतिवेदन एं				11 22	12	योग
1	3	4	अंकेक्षण अधियाचना 6	प्रतिवेदन एं 7	8	9	10			योग
1 13 24	3	4	अंकेक्षण अधियाचना 6 16	प्रतिवेदन एं 7 18	8	9 20	10	22	23	योग
1	3 14 25	4 15 26	अंकेक्षण मिथियाचना 6 16 27	प्रतिवेदन एं 18 28	8 19 29	9 20 30	10 21 34	22 35	23 36	योग

101	104	106	107	108	110	111	112	113	115	
116	118	119	121	123	124	125	126	128	131	
132	133	135	136	137	138	139	140	141	142	
143	144	146	147	148	149	150	152	153	154	
155	156	157	158	159	162	163	164	165	167	
168	169	171	172	175	176	177	178	179	180	
182	183	184	185	191	192	193	194	195	196	
197	200	201	202	203	204	205	206	207	208	
209	211	215	216	217	218	219	220	221	222	
224	225	226	229	232	235	238	239	240	243	
244	247	248	249	250	251	253	256	257	258	
259	260	261	262	263	265	266	267	268	269	
271	272	274	275	276	277	278	279	280	282	
283	285	286	288	289	290	291	292	293	294	
295	296	297	298	299	301	303	304	305	306	
307	309	310	312	314	315	316	317	318	319	
320	321	331	332	333	334	335	336	245	255	
									योग	250
				अनिर्णीत	त अंकेक्षण	पैरे				
4(वसेस)	5	8	9	10(बी, सी,डी)	11(बी)	13	14(एसे डी)	15(एसे डी)	योग	9

अंकेक्षण प्रतिवेदन अवधि वर्ष 1989–90

		च्चेन
		याग

1	2	3	4	6	7	8	11	12	13
15	16	17	18	19	20	21	23	25	26
27	28	29	30	31	32	33	34	36	37
38	42	43	44	45	46	47	48	49	50
51	52	53	54	55	58	59	60	61	62
63	67	69	70	71	72	74	76	77	78
79	81	82	83	84	85	86	87	88	89
90	91	93	94	95	96	97	99	100	101
103	104	105	106	107	108	109	110	111	112
113	114	115	117	118	119	123	124	127	128
129	130	131	132	133	134	135	137	138	139
140	141	142	143	145	146	147	149	150	151
152	153	154	155	156	157	160	161	162	163
165	166	167	168	169	171	172	173	174	175
178	180	181	182	183	184	185	186	187	188
189	190	191	192	193	194	195	196	197	198
199	200	201	202	203	204	205	206	209	213
214	216	217	218	219	220	223	225	227	228
229	230	232	233	234	235	236	237	238	239
240	241	244	245	246	247	248	249	250	251
252	253	254	255	257	258	259	260	261	262
263	264	265	267	269	270	271	272	273	275
276	278	279	280	281	282	283	284	285	287

288	289	290	291	292	294	295	296	298	300	
301	5								योग	242
	I			अनिर्णीत	। अंकेक्षण	पैरे	I		1	
5(क),२,	7	8	10(अ)	12	13	14(1से	15(1से	16	17	
4व 5						9)	5)			
									योग	10

अंकेक्षण प्रतिवेदन अवधि वर्ष 1990–91

গ	नेर्णीत अ	ांकेक्षण २	अधियाचन	एं						योग
1	3	4	6	7	8	9	10	11	12	
13	14	15	16	17	18	20	21	22	23	
24	25	26	27	28	29	30	31	32	33	
34	35	37	38	40	44	45	46	47	48	
51	52	53	56	57	58	60	61	62	63	
64	65	66	69	70	71	72	74	76	79	
80	81	82	85	86	89	90	91	92	93	
95	96	98	99	100	101	105	108	109	111	
112	113	115	116	117	119	120	122	123	124	
125	126	128	129	130	131	132	133	136	137	
138	139	140	141	142	143	144	145	146	147	
148	149	150	151	152	153	154	156	157	158	
159	160	161	163	164	165	167	168	169	171	
172	173	174	2	5					योग	135
	1	1	<u>I</u>	अनिर्णीत	त अंकेक्षण	पैरे	1		1	
5(क2से5	10ख,	11	12	13(1से	14(1से	15			योग	7

ग		6)	2)			

अंकेक्षण प्रतिवेदन अवधि वर्ष 1991–92

;	अनिर्णीत ः	अंकेक्षण	अधियाचन्	ग एं						योग
1	2	4	6	7	8	9	10	11	12	
13	14	15	16	17	18	19	20	21	23	
24	25	26	27	28	29	30	31	32	33	
34	35	36	37	38	39	40	41	42	43	
44	45	46	47	48	49	50	51	55	56	
57	58	59	60	61	62	63	64	67	70	
71	72	73	74	75	77	78	79	80	81	
82	83	84	85	86	87	88	89	90	91	
92	93	94	95	96	97	98	99	100	101	
102	103	104	105	106	107	108	109	110	111	
112	113	114	115	116	117	118	119	120	121	
122	123	124	125	126	128	129	130	131	132	
133	134	135	137	139	142	143	146	147	148	
149	150	151	152	153	154	155	156	158	159	
160	161	162	163	164	165	166	167	168	170	
173	174	175	176	178	179	181	182	183	186	
187	188	191	193	194	197	198	199	200	201	
202	203	204	205	206	207	208	209	210	212	
213	214	215	216	217	218	219	220	221	222	
223	225	226	229	230	231	232	233	234	239	
240	241	243	244	245	246	247	248	249	250	

132

	अनिर्णीत अंकेक्षण अधियाचनाएं योग												
	अनिर्णीत अ	अंकेक्षण २	अधियाचन	ाएं						योग			
1	2	3	4	6(5)	7	8	9	10	11				
12	13	14	15	16	17	18	19	22	23				
24	25	26	27	28	29	30	31	32	33				
35	36	37	38	39	40	41	42	43	44				
45	47	48	49	51	52	53	54	55	56				
57	58	59	60	61	62	63	64	65	66				
67	68	69	70	73	77	78	79	80	81				
83	84	85	86	87	88	90	91	92	93				
95	96	97	99	101	102	103	104	105	106				
108	109	110	111	113	114	115	118	119	120				
121	122	123	127	128	131	132	134	135	136				
137	138	139	140	141	142	143	144	145	146				
147	148	149	150	151	152	153	154	155	156				

अंकेक्षण प्रतिवेदन अवधि वर्ष 1992–93

17	18	19 2	20(1से6)	21(1से4)	22(1से3)				योग	16
4(ग)(1से3)	7	8 9	9	10(ख,ग, घ)	11(2से4)	12(2ब 4)	14	15(कसेग)	16	
		•		अनिर्णीत	अंकेक्षण	पैरे	•			
329	330	331	332	333	334	335			योग	277
313	314	317	319	322	324	325	326	327	328	
300	301	302	303	305	306	309	310	311	312	
288	289	291	292	293	295	296	297	298	299	
276	277	278	280	281	283	284	285	286	287	
263	265	266	268	269	271	272	273	274	275	
251	252	253	254	255	256	257	258	259	261	

157	158	159	160	161	162	163	164	165	166	
167	168	169	170	171	172	173	174	176	177	
178	179	180	181	183	184	185	186	187	188	
189	190	192	193	194	195	196	198	200	201	
202	203	204	205	206	207	208	209	211	213	
214	215	216	218	219	221	222	224	227	228	
230	231	232	234	236	237	238	239	241	242	
243	244	245	246	247	248	253	254	256	257	
258	259	260	261	262	264	266	267	268	269	
270	272	273	275	276	277	278	279	280	281	
282	283	285	286	288	289	290	291	292	293	
294	295	296	298	299	300	301	302	303	304	
305	306	307	308						योग	254
अनिर्णीत	अंकेक्षण पैरे	<u> </u> [
3	4(ग)(1)	7(1)	7(ii)	7(iii)	10(ख)	10(ग)(1)	10(ग)(2)	10(ग)(3)	10(ग)(4)	
11(क)	11(ख)	11(ग)	11(ড)	11(घ)	12(1)	12(2)	12(3)	13(1)	13(2)	
13(3)	13(4)	14	15	16(1)	16(2)	16(3)	16(4)	16(5)	17(1)	
17(2)	17(3)	17(4)	17(5)	17(6)(क)	17(6)ख)	17(6)(ग)	18(1)	18(2)	18(3)	
18(4)	18 (5)								योग	42

अंकेक्षण प्रतिवेदन अवधि वर्ष 1993–94 (सूचना उपलब्ध नहीं है)

अंकेक्षण प्रतिवेदन अवधि वर्ष 1994—96

	अनि	र्णीत अंकेक्षण	। पैरे							योग
4(क)	4(ख)	5	6	7(1)	7(2)	7(3)	7(4)	7(5)	7(6)	
7(7)	7(8)	8	9	10	11	12(क)	12(ख)	13(1)(क)(ख)	13(2)	

13(3)	13(4)	13(5)	13(6)	13(7)	14(1)(क)	14(1)(ख)	14(1)(ग)(1से 10)	15(1)	15(2)	
15(3)	16(1)	16(2)	17(1)	17(2)	18	19	20(1)	20(2)	21(क)	
21(ख)	29 (xi)	29 (xi)	22(1)(क	22(1)(ख	22(1)(ग)	22(1)(घ)	22(ii)(क)(23	24(i)	
	(1)	(2,3)))			ख)		27(1)	
24(ii)	24(iii)	24(iv)	24(v)	25(i)	25(ii)	25(iii)	26	27(1)(ंक)	27(1)(ख)	
27(ii)	27(iii)	27(iv)	28(1)(1 से3)	28(ii)	28(iii)(क)	28(iii)(ख)	28(iii)(ग)	28(iii) (घ)	29 (i)	
29(ii)(i सेv)	29(iii)	29(iv)(क,ख)	29(v) (क,ख,ग, घ)	29(vi)	29(vii)	29(viii)(1)	29(viii)(2)	29(ix)	29(x)(1,2, 3)	
30(1)(क से ज)	30(ii)	30(iii)(क)	30(iii)(ख)	30(iv)	30(v)	30(vi)(क)	30(vi) (ख)	30(vii)(क)	30(vii) (ख)	
30(viii)	30(ix)	30(x)	30(xi)	30(xii)	31(i)	31(ii)	31(iii)	31(iii)(क)(i)	31(iii)(क)(i i)	
31(iii)(ख)	31(iii)(ग)	31(iii) (ਬ)	31(iii)(ड)	31(iv)	31(v) (क)(ख)	31(vi)	31(vii)	31(viii)	31(ix)	
31(x)	31(xi)	31(xii)	31(xiii)	31(xiv) (1)	31(xiv)(2)	31(xv)(क)	31(xv)(ख ⊺)	31(xv) (ग)	31(xv)(घ)	
31(xvi)	31(xvii)	39(ii)(1)	39(ii)(2 ,3)	31(xviii)(1)	31(xviii) (2)	31(xix)	31(xx)	31(xxi)	31(xxii)	
32(1)	32(2)	32(3)	32(4)	33(1)	34(1)	34(2)	34(3)	35(1)(क1 से4)(ख1व 2)(ग 1से7)	35(ii)	
36	37(i)	37(ii)	38(i)	38(ii)	38(iii)	38(iv)	38(v)	39(i)(क)	39(i) (ख)	
39(i) (ग)	39(i) (ਬ)	39(i)(ड)(1,2,3)	40(i)	40(ii)	41(i,ii,iii)	42(i)(क)	42(ii)	43(i)(क)	43(1)(क)(i)	
43(1)(क)(ii)	43(1)(क) (iii)	43(1)(ख)	43(ग)	43(घ)	43(ड)	43(च)	43(छ)	43(ज)	43(झ)	
43(ii)(i स`ix)	43(iii)(I से v)	43(iv)(v)							योग	173

अंकेक्षण प्रतिवेदन अवधि वर्ष 1996–2000

	अनिण	र्गित अंकेक्षण	ग पैरे							योग
3(क)	3(ख)	3जी (i)(ii)	3घ	5(1)	5(2)	5(3)	5(4)	5(5)	5(6)	
5(7) (i) (ii)	5(8)	5(9)	5(10)	6(1)	6(2)	6(3)	6(4)	6(5)	6(6)	
7(1)	7(2)	8(1)	8(2)	9	10(1)	10(2)	10(3)	10(4)	11(1)	
11(2)	11(3)	11(4)	11(5)	11(6)	12	13	14	15(1)	15(2)	
16	17(क)	17(ख)	18(क)	18(ख)	19(1)	19(2)	20(1)	20(2)	20(3)	
20(4)	20(5)	21(1)(1)	21(1)(2)	21(1)(3)	21(1)(4)	21(2)(1)	21(2)(2)	21(3)(1)	21(3)(2)	
21(4)(1)	21(4)(2)	21(4)(3)	21(4)(5)	21(5)(1)	21(5)(2)	21(5)(3)	22(1)	22(2)(i)	22(2)(ii)	
22(2)(iii)	22(3)	22(4)	22(5)(i)	22(5)(ii)	22(5)(iii)	22(6)	22(7)	22(8)(i)	22(8)(ii)	
22(9) (i)	22(9)(i i)	22(10)	22(11)	22(12)	22(13)	22(14)	22(15)	22(16)	22(17)	
22(18)	23(1)	23(2)	23(3)	23(4)	23(5)	23 (6)	23(7)	23(8)	23(9)	
23(10)	23(11)	23(12)	23(13)	23(14)	23(15)	23(16)	23(17)	23(18)	23(19)	
24(क)	24(ख)	24(जी)	24(जीए च)	24(ভ্র)	24(च)(1)	24(च)(2)	24(च)(3)	24(च)(4)	24(छ)	
24(ज)	24(झ)	24(ন্্য)	24(ਟ)	24(ठ)	24(ड)	25(1)	25(2)	25(3)	25(4)	
25(5)	25(6)	25(7)	25(8)	25(9)	26(क)(1)(1से6)	26(क)(2)(1से3)	26(क)(3)	26(क)(4)	26(क)(5)(1)	
26(क)(6)(1 से3)	26(क)(7)(1से3)	26(क)(8)(1से4)	26(क)(9)(1च2)	26(क)(1)(1से6)	26(क)(10)(1)	26(क)(11)	26(क)(13)	26(क)(14)(iसiv)	26(ख)(1)	
26(ख)(2)	26(ख)(3)	26(ख)(4)	26(ख)(5)	26(ख)(6)	26(ख)(7)	26(ख)(8)	27(1)	27(2)	27(3)	
27(4)	27(5)	28	29(क से ड)	30	31(1से6)				योग	166

पैरों का वि	रों का विवरण									योग
3 settled on receipt of Audit fee	4(1से5)	5(1व2)	6(1से5)	7(1)(2i से ix)	8(1से6)	9(1सें53)	10(1से17)	11	12	
13(1)	14	15(1से12)	16						योग	14

अंकेक्षण प्रतिवेदन अवधि वर्ष 2009–2010

पैरों का वि							योग			
3 settled on receipt of Audit fee	4(1से6)	5(1च2)	6(1से 6)	7(1से 4)	8(1से3)	9(1से 5)	10(1से17)	11(1व 2)	12	
13(1)(ए से ई)(2)	14	15(1से12)	16						योग	14

अंकेक्षण प्रतिवेदन अवधि वर्ष 2010&2011

पैरों का विवरण										योग
3	4(एसेबी)	5(एसे ई)	6(एसेबी)	7(एसेबी)	8	9	10	11(एसेएच)	12 (1 से 4)	
settled on receipt of Audit fee										
13(एसेबी)									योग	11

अंकेक्षण प्रतिवेदन अवधि वर्ष 2011-12 to 2012-13

Detail of Audit Paras:-										Total
3 settled on receipt of Audit fee	4 (a) & (b)	5 (a) to (f)	6 (a) to (f)	7 (a) & (b)	8	9	10	11 (a) to (g)	12 (1)(a) to (k)	
12 (2)(a) & (b)	12 (3)(a) to (i)	12 (4)(a) to (d)	13 (a) to (c)	14	15	16	17			18

कुल योग

अनिर्णीत अंकेक्षण अधियाचनाएं	2925
अनिर्णीत अंकेक्षण पैरे	588
कुल योग	3513
निर्णीत	4
शेष अनिर्णीत अंकेक्षण पैरे	3509